

CITY OF HENDERSON, TEXAS

**BASIC FINANCIAL STATEMENTS and
REQUIRED SUPPLEMENTARY and OTHER
INFORMATION**

FISCAL YEAR ENDED SEPTEMBER 30, 2019

Gollob Morgan Peddy PC
CERTIFIED PUBLIC ACCOUNTANTS

1001 ESE Loop 323, Suite 300, Tyler, TX 75701
Tel 903-534-0088 Fax 903-581-3915 www.gmpcpa.com
Members American Institute of Certified Public Accountants and Private Companies Practice Section

**CITY OF HENDERSON, TEXAS
TABLE OF CONTENTS
SEPTEMBER 30, 2019**

| | <u>EXHIBIT OR SCHEDULE</u> | <u>PAGE</u> |
|---|------------------------------------|-------------|
| FINANCIAL SECTION | | |
| Independent Auditors' Report | | 1-3 |
| Management's Discussion and Analysis | | 4-10 |
| Basic Financial Statements: | | |
| Government-wide Financial Statements: | | |
| Statement of Net Position | 1 | 11 |
| Statement of Activities | 2 | 12 |
| Fund Financial Statements: | | |
| Balance Sheet – Governmental Funds | 3 | 13-14 |
| Statement of Revenues, Expenditures, and Changes in Fund Balances – Governmental Funds | 4 | 15-16 |
| Reconciliation of the Statement of Revenues, Expenditures, and Changes In Fund Balances of Governmental Funds to the Statement of Activities | 5 | 17 |
| Statement of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual – General Fund (Non-GAAP Budget Basis) | 6 | 18 |
| Statement of Net Position – Proprietary Funds | 7 | 19-20 |
| Statement of Revenues, Expenses, and Changes in Fund Net Position – Proprietary Funds | 8 | 21 |
| Statement of Cash Flows – Proprietary Funds | 9 | 22-23 |
| Statement of Fiduciary Net Position – Fiduciary Funds | 10 | 24 |
| Statement of Changes in Fiduciary Net Position – Fiduciary Funds | 11 | 25 |
| Notes to the Financial Statements | | 26-62 |
| Required Supplementary Information: | | |
| Schedule of Changes in Net Pension Liability and Related Ratios | 1 | 63 |
| Required Schedule of Contributions | 2 | 64 |
| Schedule of Changes in OPEB Liability and Related Ratios - Supplemental Death Benefits Plan | 3 | 65 |
| Schedule of Changes in OPEB Liability and Related Ratios – Health Plan | 4 | 66 |

**CITY OF HENDERSON, TEXAS
TABLE OF CONTENTS
SEPTEMBER 30, 2019**

| | <u>EXHIBIT OR SCHEDULE</u> | <u>PAGE</u> |
|--|------------------------------------|-------------|
| Additional Supplementary Information: | | |
| Combining Statements: | | |
| Combining Financial Statements – Nonmajor Governmental Funds | | |
| Combining Balance Sheet | 5 | 67 |
| Combining Statement of Revenues, Expenditures and Changes in Fund Balances | 6 | 68 |
| Combining Financial Statements – Special Revenue Funds | | |
| Combining Balance Sheet | 7 | 69 |
| Combining Statement of Revenues, Expenses and Changes in Fund Balances | 8 | 70 |
| Combining Financial Statements – Capital Projects Funds | | |
| Combining Balance Sheet | 9 | 71 |
| Combining Statement of Revenues, Expenses and Changes in Fund Balances | 10 | 72 |
| Budget and Actual Schedules: | | |
| Detailed Schedule of Revenues – Budget and Actual (Non-GAAP Budget Basis) – Water and Sewer Fund | 11 | 73 |
| Detailed Schedule of Expenditures – Budget and Actual (Non-GAAP Budget Basis) – Water and Sewer Fund | 12 | 74 |
| Other Reports: | | |
| Independent Auditors’ Report on Internal Control Over Financial Reporting And on Compliance and Other Matter based on an Audit of Financial Statements Performed in Accordance With <i>Government Auditing Standards</i> | | 75-76 |

INDEPENDENT AUDITORS' REPORT

To the Honorable Mayor and City Council
City of Henderson, Texas

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of City of Henderson, Texas, as of and for the year ended September 30, 2019, and the related notes to the financial statements, which collectively comprise City of Henderson, Texas' basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

City of Henderson, Texas' management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the Henderson Economic Development Corporation, which represent 13.97 percent, 22.65 percent, 8.80 percent, respectively, of the assets, net position, and revenue of the governmental activities. Those financial statements were audited by other auditors whose report has been furnished to us, and our opinion, insofar as it relates to the amount included for the Henderson Economic Development Corporation, is based solely on the report of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, based on our audit and the report of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of City of Henderson, Texas, as of September 30, 2019, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 4-10 and the schedules related to pension and OPEB activity on pages 63-66 will be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We and other auditors have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise City of Henderson, Texas' basic financial statements. The combining and individual nonmajor fund financial statements and the Water & Sewer Fund budget and actual schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The additional supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America by us and other auditors. In our opinion, based on our audit, the procedures performed as described above, and the report of other auditors, the additional supplementary information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The additional supplementary information has not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on it.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated March 6, 2020 on our consideration of City of Henderson, Texas' internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering City of Henderson, Texas' internal control over financial reporting and compliance.



Certified Public Accountants

Tyler, Texas
March 6, 2020

MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)

As management of the City of Henderson, we offer readers of the City's financial statements this narrative overview and analysis of the financial activities of the City for the fiscal year ended September 30, 2019.

FINANCIAL HIGHLIGHTS

- As of the end of the current fiscal year, the assets of the City exceeded its liabilities by \$43,540,704 (net position). Of this amount, \$6,180,300 (unrestricted net position) may be used to meet the City's ongoing obligations to citizens and creditors.
- The total cost of the City's programs increased 8.09% from the prior year, primarily due to the increase in debt issuance costs and expenses related to OPEB and pension liabilities.
- The general fund reported a fund balance this year of \$5,391,999, of which \$65,500 was nonspendable, \$77,689 was restricted, and \$5,248,810 was unassigned.

OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements. The financial statements are prepared using Governmental Accounting Statements No. 34 *Basic Financial Statements – and Management Discussion and Analysis – for State and Local Governments*.

The City's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also includes other supplementary information in addition to the basic financial statements.

The *government-wide financial statements* are designed to provide readers with a broad overview of the City of Henderson's finances, in a manner similar to a private sector business.

The *statement of net position* presents information on all of the City's assets and liabilities, with the difference between the two reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating. However, other nonfinancial factors must also be considered.

The *statement of activities* presents information showing how the City's net position changed during the fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus all of the current year's revenue and expenses are taken into account regardless of when cash is received or paid.

Both of the government-wide financial statements distinguish functions of the City of Henderson that are principally supported by taxes and other governmental revenue (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the City include general government, public safety, sanitation, streets, culture and recreation, and debt service. The business-type activities include water and sewer services.

The government-wide financial statements include not only the City itself (known as the primary government) but also the legally separate economic development corporation for which the City is financially accountable. Financial information for this component unit is reported separately from the financial information presented for the primary government itself.

The fund financial statements are presented using fund designations. A fund is a group of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other local governments, used fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental funds. These funds are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental funds financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating the City's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the City's near term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City maintains fourteen individual governmental funds. Information is presented separately in the government fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances for the general fund. A budgetary comparison schedule has been provided for the general fund on page 18 to demonstrate compliance with the annual appropriated budget. Data from the other eleven governmental funds are combined into a single, aggregates presentation. Individual fund data for each of these non-major governmental funds is provided in the form of combining statements in the additional supplemental information section.

The basic governmental fund financial statements can be found on pages 13-18 of the report.

Proprietary funds. Services for which the City charges customers a fee are generally reported in proprietary funds. Proprietary funds, like government-wide statements, provide both long-term and short-term financial information.

The City maintains two different types of proprietary funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses an enterprise fund to account for its water and sewer utility. The City also maintains an Internal Service Fund, which is an accounting device used to accumulate and allocate costs internally among the City's various functions. The City uses the Internal Service Fund to account for its self-insured health insurance activities (the collection of payments by the City and its employees for health insurance premiums and the payment of health insurance claims of City employees). Because this service predominately benefits the governmental rather than business-type functions of the City, it has been included within governmental activities in the government-wide financial statements.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the water and sewer.

The basic proprietary fund financial statements can be found on pages 19-23 of this report.

Fiduciary funds. The City is the trustee, or fiduciary, for certain funds. The City is responsible for ensuring that the assets reported in these funds are used for their intended purposes. All of the City's fiduciary activities are reported in a separate statement of fiduciary net position and a statement of changes in fiduciary net position. We exclude these activities from the City's government-wide financial statements because the City cannot use these assets to finance its operations.

The basic fiduciary fund financial statements can be found on pages 24-25 of this report.

Notes to the financial statements. The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The Notes to the Financial Statements can be found at pages 26-62 of this report.

In addition to the basic financial statements and accompanying notes, this report also presents combining and individual fund financial statements for the non-major governmental funds. The combining and individual fund financial statements may be found on pages 67-72 of this report.

The report also presents the detailed budget and actual amounts for the Water and Sewer Fund at pages 73-74.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

As noted earlier, net position may serve over time as a useful indicator of the City's financial position. In the case of the City, assets exceeded liabilities by \$43,540,704 at the close of the most recent fiscal year.

By far, the largest portion of the City's net position (84.87%) reflects its investment in capital assets (e.g., land, buildings, equipment, infrastructure, and its water and wastewater distribution system), less the related debt to acquire those assets that is still outstanding. This amount decreased \$2,920,704 during the current year primarily due the new bond issuance for street improvements. The City uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City's investment in capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities. The amount of net position that is unrestricted, \$6,180,300, increased by \$2,628,574 during the year.

City of Henderson's Net Position

| | Governmental Activities | | Business-type Activities | | Total | |
|--------------------------------------|-------------------------|---------------|--------------------------|---------------|---------------|---------------|
| | 2019 | 2018 | 2019 | 2018 | 2019 | 2018 |
| Current and other assets | \$ 14,594,872 | \$ 10,162,960 | \$ 7,166,339 | \$ 7,815,806 | \$ 21,761,211 | \$ 17,978,766 |
| Capital assets | 31,059,254 | 29,587,255 | 18,077,760 | 18,070,721 | 49,137,014 | 47,657,976 |
| Total Assets | 45,654,126 | 39,750,215 | 25,244,099 | 25,886,527 | 70,898,225 | 65,636,742 |
| Deferred outflows of resources | 2,697,318 | 1,275,456 | 771,487 | 410,376 | 3,468,805 | 1,685,832 |
| Total Deferred Outflows of Resources | 2,697,318 | 1,275,456 | 771,487 | 410,376 | 3,468,805 | 1,685,832 |
| Current liabilities | 2,401,278 | 1,645,340 | 1,507,399 | 747,657 | 3,908,677 | 2,392,997 |
| Non current liabilities | 14,275,050 | 7,799,375 | 10,586,264 | 11,132,958 | 24,861,314 | 18,932,333 |
| Total Liabilities | 16,676,328 | 9,444,715 | 12,093,663 | 11,880,615 | 28,769,991 | 21,325,330 |
| Deferred outflows of resources | 1,637,643 | 1,681,041 | 418,692 | 430,060 | 2,056,335 | 2,111,101 |
| Total Deferred Outflows of Resources | 1,637,643 | 1,681,041 | 418,692 | 430,060 | 2,056,335 | 2,111,101 |
| Net investment in capital assets | 23,182,152 | 26,543,662 | 13,768,772 | 13,327,966 | 36,950,924 | 39,871,628 |
| Restricted | 394,431 | 454,724 | 15,049 | 8,065 | 409,480 | 462,789 |
| Unrestricted | 6,460,890 | 2,901,529 | (280,590) | 650,197 | 6,180,300 | 3,551,726 |
| Total Net Position | \$ 30,037,473 | \$ 29,899,915 | \$ 13,503,231 | \$ 13,986,228 | \$ 43,540,704 | \$ 43,886,143 |

The \$6,180,300 of unrestricted net position represents resources available to fund the programs of the City next year.

The City had a \$482,997 decrease in net position for its business-type activities during the current year. The decrease is primarily due to a decrease in water and sewer sales and an increase in operating costs for the system.

City of Henderson's Changes in Net Position

| | Governmental Activities | | Business-type Activities | | Total | |
|--|-------------------------|---------------|--------------------------|---------------|---------------|---------------|
| | 2019 | 2018 | 2019 | 2018 | 2019 | 2018 |
| Revenues: | | | | | | |
| Program Revenues: | | | | | | |
| Charges for services | \$ 3,460,572 | \$ 3,310,971 | \$ 4,907,019 | \$ 5,064,511 | \$ 8,367,591 | \$ 8,375,482 |
| General revenue: | | | | | | |
| Property taxes | 3,668,307 | 3,475,156 | - | - | 3,668,307 | 3,475,156 |
| Sales taxes | 4,336,546 | 4,323,045 | - | - | 4,336,546 | 4,323,045 |
| Franchise and other taxes | 978,699 | 880,941 | - | - | 978,699 | 880,941 |
| Interest income | 223,366 | 98,910 | 152,793 | 54,204 | 376,159 | 153,114 |
| Other | 411,472 | 231,322 | 320,294 | - | 731,766 | 231,322 |
| Total revenues | 13,078,962 | 12,320,345 | 5,380,106 | 5,118,715 | 18,459,068 | 17,439,060 |
| Expenses: | | | | | | |
| General government | 2,657,760 | 2,369,101 | - | - | 2,657,760 | 2,369,101 |
| Public safety | 5,900,288 | 5,349,843 | - | - | 5,900,288 | 5,349,843 |
| Sanitation | 1,735,176 | 1,560,836 | - | - | 1,735,176 | 1,560,836 |
| Public services | 2,771,562 | 2,770,890 | - | - | 2,771,562 | 2,770,890 |
| Debt issuance costs | 73,791 | - | - | - | 73,791 | - |
| Interest | 134,471 | 112,182 | 322,703 | 127,028 | 457,174 | 239,210 |
| Water and sewer operations | - | - | 5,208,756 | 4,993,010 | 5,208,756 | 4,993,010 |
| Total expenses | 13,273,048 | 12,162,852 | 5,531,459 | 5,120,038 | 18,804,507 | 17,282,890 |
| Transfers | 331,644 | 819,763 | (331,644) | (819,763) | - | - |
| Change in net position | 137,558 | 977,256 | (482,997) | (821,086) | (345,439) | 156,170 |
| Net position beginning of year, as previously stated | 29,899,915 | 29,297,718 | 13,986,228 | 14,902,597 | 43,886,143 | 44,200,315 |
| Prior period adjustment | - | (375,059) | - | (95,283) | - | (470,342) |
| Net position beginning of year, as restated | 29,899,915 | 28,922,659 | 13,986,228 | 14,807,314 | 43,886,143 | 43,729,973 |
| Net position end of year | \$ 30,037,473 | \$ 29,899,915 | \$ 13,503,231 | \$ 13,986,228 | \$ 43,540,704 | \$ 43,886,143 |

FINANCIAL ANALYSIS OF THE GOVERNMENT'S FUNDS

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental Funds. The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unreserved fund balances may serve as a useful measure of the City's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the City's governmental funds reported combined ending fund balances of \$11,987,595, an increase of \$4,100,719 in comparison with the prior year. A significant reason for the increase was new bond proceeds recorded in the Street Renovation Fund.

The general fund is the chief operating fund of the City. At the end of the current fiscal year, unassigned fund balance of the general fund was \$5,248,810, while total fund balance was \$5,391,999. As a measure of the general fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total fund expenditures. Unassigned fund balance represents 46.61% of total general fund expenditures, while total fund balance represents 47.88% of that same amount.

| | Governmental Activities | |
|--|-------------------------|---------------------|
| | 2019 | 2018 |
| Nonspendable: | | |
| Cemetery endowment | \$ 65,500 | \$ 65,500 |
| Restricted: | | |
| Municipal court | 56,172 | 51,877 |
| Debt service | 43,923 | 75,054 |
| Fire department | 15,853 | 15,695 |
| Police department | 5,664 | 28,845 |
| Law enforcement | 42,224 | 42,697 |
| Tourism | 230,514 | 240,477 |
| Civic center | 81 | 79 |
| Committed: | | |
| Main street | 24,814 | 20,429 |
| Cemetery | 42,044 | 38,511 |
| Street and drainage | 468,267 | 185,358 |
| Street renovation | 5,001,070 | - |
| Animal shelter | 17,372 | 40,749 |
| General construction | 643,365 | 1,647,891 |
| 2012 Series Certificates of Obligation | 81,922 | 81,922 |
| Unassigned: | | |
| General fund | 5,248,810 | 5,351,792 |
| Total Fund Balances | <u>\$ 11,987,595</u> | <u>\$ 7,886,876</u> |

Proprietary Funds. The City's proprietary funds provide the same type of information found in the government-wide financial statements but in more detail.

Unrestricted net position of the water & sewer enterprise fund at the end of the year amounted to (\$280,590). Overall, net position for the fund decreased \$482,997. Other factors concerning the finances of this fund have already been addressed in the discussion of the City's business-type activities above.

The City's other proprietary fund is the self-insurance internal service fund. Unrestricted net position at the end of the current year amounted to (\$25,307).

General Fund Budgetary Highlights

The City budgets on a departmental basis, without regard to whether expenditures are current, capital, debt service, or a transfer to another fund. Additionally, transfers from other funds and carryovers from prior years are budgeted as revenue.

Over the course of the year, the City revised its budget. Differences between the original budget and the final amended budget were a net increase in appropriations of \$98,350. The significant increases to the overall budgeted expenditures are as follows:

- \$17,500 partnership for ICMA 2019 Annual Conference
- \$25,260 increase for new part-time Chaplin position in the police department
- \$33,000 police vehicle repairs
- \$18,600 fire equipment

Differences between the final amended budget and actual general fund expenditures were a net positive variance of \$355,887.

Overall, the City budgeted for a net decrease to fund balance of \$0, and its actual decrease on a budgetary basis came to be \$240,578.

Capital Assets and Debt Administration

Capital Assets. The City of Henderson's investment in capital assets for the governmental and business-type activities as of September 30, 2019, amounts to \$49,137,014 net of accumulated depreciation and related debt. This investment in capital assets includes land, buildings, improvements, machinery and equipment, water and wastewater distribution system, infrastructure, and construction in progress. The biggest changes during the current year was increased construction projects. The total net increase in the City's investments in fixed assets for the current year was \$1,479,038.

| | Governmental Activities | | Business-type Activities | | Total | |
|-----------------------------------|-------------------------|----------------------|--------------------------|----------------------|----------------------|----------------------|
| | 2019 | 2018 | 2019 | 2018 | 2019 | 2018 |
| Land | \$ 1,401,293 | \$ 1,401,293 | \$ 410,131 | \$ 410,131 | \$ 1,811,424 | \$ 1,811,424 |
| Buildings and improvements | 7,629,105 | 7,792,197 | - | - | 7,629,105 | 7,792,197 |
| Machinery and equipment | 1,437,086 | 1,443,947 | 419,459 | 534,369 | 1,856,545 | 1,978,316 |
| Improvements other than buildings | 2,068,469 | 1,910,642 | - | - | 2,068,469 | 1,910,642 |
| Water and wastewater distribution | - | - | 16,353,972 | 16,714,767 | 16,353,972 | 16,714,767 |
| Infrastructure | 16,589,750 | 16,255,479 | - | - | 16,589,750 | 16,255,479 |
| Construction in progress | 1,933,551 | 783,697 | 894,198 | 411,454 | 2,827,749 | 1,195,151 |
| Total | <u>\$ 31,059,254</u> | <u>\$ 29,587,255</u> | <u>\$ 18,077,760</u> | <u>\$ 18,070,721</u> | <u>\$ 49,137,014</u> | <u>\$ 47,657,976</u> |

Additional information on the City's capital assets can be found in the footnotes to this financial report.

Long-Term Debt. At year-end, the City had \$25,796,996 in bonds, certificates of obligation, and other long-term liabilities outstanding after principal payments of \$1,304,192 were made against debt during the year. The significant change in long-term debt during the year came for the issuance of 2019 Certificates of Obligation that were issued to fund street improvements.

| | Governmental Activities | | Business-type Activities | | Total | |
|------------------------------------|-------------------------|---------------------|--------------------------|----------------------|----------------------|----------------------|
| | 2019 | 2018 | 2019 | 2018 | 2019 | 2018 |
| General obligation bonds | \$ - | \$ 435,000 | \$ 1,390,000 | \$ 1,795,000 | \$ 1,390,000 | \$ 2,230,000 |
| Certificates of obligation payable | 6,873,905 | 1,715,535 | 7,861,095 | 8,024,465 | 14,735,000 | 9,740,000 |
| Capital lease | 780,791 | 864,983 | - | - | 780,791 | 864,983 |
| Add: Premium on issue | 222,406 | 28,075 | 38,020 | 41,391 | 260,426 | 69,466 |
| Net OPEB liability | 627,197 | 580,361 | 164,324 | 152,068 | 791,521 | 732,429 |
| Compensated absences | 297,247 | 371,334 | 41,331 | 41,331 | 338,578 | 412,665 |
| Net pension liability | 5,879,048 | 3,804,087 | 1,621,632 | 1,078,703 | 7,500,680 | 4,882,790 |
| Total | <u>\$ 14,680,594</u> | <u>\$ 7,799,375</u> | <u>\$ 11,116,402</u> | <u>\$ 11,132,958</u> | <u>\$ 25,796,996</u> | <u>\$ 18,932,333</u> |

Additional information on the City's long-term debt can be found in the footnotes to this financial report.

Other Postemployment Benefits (OPEB)

During the prior year, the City adopted the provisions of Governmental Accounting Standards Board Statement, GASB 75, "Accounting and Financial Reporting for Postemployment Benefits Other Than Pension." This Statement address the accounting and financial reporting for OPEB that is provided to the employees of state and local governmental employers. The City currently has two OPEB plans: the Health Plan (previously reported under GASB No. 45) and the Supplemental Death Benefits Plan under the Texas Municipal Retirement System (newly reported under GASB No.75).

As noted in the Changes of Net Position on the following pages, the City restated its beginning net position in the previous fiscal year by a total of \$470,342.

Additional information on OPEB can be found in the footnotes to this financial report. In addition to the footnotes, the City reported OPEB as well as Pension schedules as Required Supplemental Information at pages 63-66.

Economic Factors and Next Year's Budgets and Rates

After the budget was prepared for 2020, the following tax rate was approved:

- \$.05517 per \$100 valuation Total Tax Rate

The City budgeted an increase in expenditures related to an updated IT system and the continuation of street construction projects related to the 2019 bond issue.

Other than the items listed above, the overall revenues and expenses of the City were budgeted to remain at prior year levels.

Request for Information

This financial report is designed to provide our citizens, taxpayers, customers, and investors and creditors with a general overview of the City's finances. In addition, it provides evidence of accountability for funds the City receives.

Complete financial statements for HEDCO, the City's component unit may be obtained at HEDCO's administrative offices at 400 W. Main, Henderson, Texas 75652.

Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the City's Finance Department, at City of Henderson, Texas, 404 West Main Street, Henderson, Texas 75652.

BASIC FINANCIAL STATEMENTS

CITY OF HENDERSON, TEXAS
STATEMENT OF NET POSITION
SEPTEMBER 30, 2019

| | PRIMARY GOVERNMENT | | | COMPONENT UNIT |
|--|----------------------------|-----------------------------|----------------------|---------------------|
| | GOVERNMENTAL ACTIVITIES | BUSINESS-TYPE ACTIVITIES | TOTAL | HEDCO |
| ASSETS | | | | |
| Cash and cash equivalents | \$ 2,352,930 | \$ 843,107 | \$ 3,196,037 | \$ - |
| Investments | 9,387,329 | 639,468 | 10,026,797 | - |
| Receivables (net of allowance for doubtful accounts) | | | | |
| Taxes | 1,513,010 | - | 1,513,010 | 237,034 |
| Accounts | 434,166 | 737,719 | 1,171,885 | - |
| Special assessments | 28,006 | - | 28,006 | - |
| Other | 158,925 | - | 158,925 | - |
| Internal balances | 575,276 | (575,276) | - | - |
| Note receivable | 134,065 | - | 134,065 | 773,333 |
| Restricted Assets: | | | | |
| Temporarily restricted | | | | |
| Cash and cash equivalents | 11,165 | 649,129 | 660,294 | 7,467,925 |
| Investments | - | 4,872,192 | 4,872,192 | - |
| Capital Assets (net of accumulated depreciation): | | | | |
| Land | 1,401,293 | 410,131 | 1,811,424 | 1,428,441 |
| Buildings and improvements | 7,629,105 | - | 7,629,105 | - |
| Machinery and equipment | 1,437,086 | 419,459 | 1,856,545 | - |
| Improvements other than buildings | 2,068,469 | - | 2,068,469 | - |
| Water and sewer system | - | 16,353,972 | 16,353,972 | - |
| Infrastructure | 16,589,750 | - | 16,589,750 | - |
| Construction in progress | 1,933,551 | 894,198 | 2,827,749 | - |
| Total Assets | 45,654,126 | 25,244,099 | 70,898,225 | 9,906,733 |
| DEFERRED OUTFLOWS OF RESOURCES | | | | |
| Deferred charge on refunding (net of amortization) | 5,667 | 41,228 | 46,895 | - |
| Deferred outflows on OPEB | 62,587 | 16,235 | 78,822 | - |
| Deferred charge on TMRS pension | 2,629,064 | 714,024 | 3,343,088 | - |
| Total Deferred Outflows of Resources | 2,697,318 | 771,487 | 3,468,805 | - |
| LIABILITIES | | | | |
| Accounts payable and accrued liabilities | 1,598,169 | 561,050 | 2,159,219 | 46,430 |
| Accrued interest | 70,359 | 33,088 | 103,447 | - |
| Due to component unit | 237,034 | - | 237,034 | - |
| Due to other governments | 12,551 | - | 12,551 | - |
| Unearned revenue | 77,621 | - | 77,621 | - |
| Customer deposits | - | 383,123 | 383,123 | - |
| Non-current liabilities: | | | | |
| Due within one year | 405,544 | 530,138 | 935,682 | - |
| Due in more than one year | 7,768,805 | 8,800,308 | 16,569,113 | - |
| Net OPEB liability | 627,197 | 164,324 | 791,521 | - |
| Net pension liability | 5,879,048 | 1,621,632 | 7,500,680 | - |
| Total Liabilities | 16,676,328 | 12,093,663 | 28,769,991 | 46,430 |
| DEFERRED INFLOWS OF RESOURCES | | | | |
| Deferred charge on OPEB | 15,143 | 3,950 | 19,093 | - |
| Deferred charge on TMRS pension | 1,622,500 | 414,742 | 2,037,242 | - |
| Total Deferred Inflows of Resources | 1,637,643 | 418,692 | 2,056,335 | - |
| NET POSITION | | | | |
| Net investment in capital assets | 23,182,152 | 13,768,772 | 36,950,924 | 1,428,441 |
| Restricted for: | | | | |
| Debt service | 43,923 | 15,049 | 58,972 | - |
| Construction | 350,508 | - | 350,508 | - |
| Unrestricted | 6,460,890 | (280,590) | 6,180,300 | 8,431,862 |
| Total Net Position | \$ 30,037,473 | \$ 13,503,231 | \$ 43,540,704 | \$ 9,860,303 |

CITY OF HENDERSON, TEXAS
STATEMENT OF ACTIVITIES
FISCAL YEAR ENDED SEPTEMBER 30, 2019

| | | PROGRAM REVENUES | | | NET (EXPENSE) REVENUE AND CHANGES IN NET POSITION | | | |
|--------------------------------------|--------------|-------------------------|--|--|--|-----------------------------|----------------|--------------|
| | | | | | PRIMARY GOVERNMENT | | COMPONENT UNIT | |
| PROGRAM ACTIVITIES | EXPENSES | CHARGES FOR SERVICES | OPERATING GRANTS AND CONTRIBUTIONS | CAPITAL GRANTS AND CONTRIBUTIONS | GOVERNMENTAL ACTIVITIES | BUSINESS-TYPE ACTIVITIES | TOTAL | HEDCO |
| PRIMARY GOVERNMENT: | | | | | | | | |
| Governmental activities: | | | | | | | | |
| General government | \$ 2,657,760 | \$ 709,683 | \$ - | \$ - | \$ (1,948,077) | \$ - | \$ (1,948,077) | |
| Public safety | 5,900,288 | 292,452 | - | - | (5,607,836) | - | (5,607,836) | |
| Sanitation | 1,735,176 | 2,191,897 | - | - | 456,721 | - | 456,721 | |
| Public services | 2,771,562 | 266,540 | - | - | (2,505,022) | - | (2,505,022) | |
| Interest on debt | 134,471 | - | - | - | (134,471) | - | (134,471) | |
| Total governmental activities | 13,199,257 | 3,460,572 | - | - | (9,738,685) | - | (9,738,685) | |
| Business-type activities: | | | | | | | | |
| Water and sewer | 5,208,756 | 4,907,019 | - | - | - | (301,737) | (301,737) | |
| Interest on debt | 322,703 | - | - | - | - | (322,703) | (322,703) | |
| Total business-type activities | 5,531,459 | 4,907,019 | - | - | - | (624,440) | (624,440) | |
| Total primary government | 18,730,716 | 8,367,591 | - | - | (9,738,685) | (624,440) | (10,363,125) | |
| Component units: | | | | | | | | |
| Economic development | \$ 847,462 | \$ - | \$ - | \$ - | \$ - | \$ - | \$ - | \$ (847,462) |
| General revenues: | | | | | | | | |
| Taxes: | | | | | | | | |
| Property taxes | | | | | 3,668,307 | - | 3,668,307 | - |
| Franchise taxes | | | | | 745,979 | - | 745,979 | - |
| Sales and use taxes | | | | | 4,336,546 | - | 4,336,546 | 1,441,961 |
| Other taxes | | | | | 232,720 | - | 232,720 | - |
| Investment earnings | | | | | 223,366 | 152,793 | 376,159 | 176,115 |
| Debt issuance costs | | | | | (73,791) | - | (73,791) | - |
| Gain (loss) on sale of assets | | | | | 24,558 | 320,775 | 345,333 | - |
| Miscellaneous | | | | | 386,914 | (481) | 386,433 | 2 |
| Transfers | | | | | 331,644 | (331,644) | - | - |
| Total general revenues and transfers | | | | | 9,876,243 | 141,443 | 10,017,686 | 1,618,078 |
| Change in net position | | | | | 137,558 | (482,997) | (345,439) | 770,616 |
| Net position - beginning of year | | | | | 29,899,915 | 13,986,228 | 43,886,143 | 9,089,687 |
| Net position - end of year | | | | | \$ 30,037,473 | \$ 13,503,231 | \$ 43,540,704 | \$ 9,860,303 |

CITY OF HENDERSON, TEXAS
BALANCE SHEET
GOVERNMENTAL FUNDS
SEPTEMBER 30, 2019

| | GENERAL | STREET RENOVATION FUND | OTHER GOVERNMENTAL FUNDS | TOTAL GOVERNMENTAL FUNDS |
|---|---------------------|------------------------------|--------------------------------|--------------------------------|
| ASSETS | | | | |
| Cash and cash equivalents | \$ 1,103,261 | \$ 252,471 | \$ 997,198 | \$ 2,352,930 |
| Investments | 3,685,269 | 5,079,015 | 623,045 | 9,387,329 |
| Receivables: | | | | |
| Taxes: | | | | |
| Sales | 948,137 | - | - | 948,137 |
| Property | 345,201 | - | - | 345,201 |
| Franchise | 136,424 | - | 64,977 | 201,401 |
| Hotel/Motel | - | - | 18,271 | 18,271 |
| Accounts: | | | | |
| Warrants | 228,577 | - | - | 228,577 |
| Sanitation | 79,890 | - | - | 79,890 |
| Other | - | - | 125,699 | 125,699 |
| Special Assessments | - | - | 28,006 | 28,006 |
| Other | 158,925 | - | - | 158,925 |
| Due from other funds | 506,395 | - | 81,922 | 588,317 |
| Total Assets | <u>7,192,079</u> | <u>5,331,486</u> | <u>1,939,118</u> | <u>14,462,683</u> |
| LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES | | | | |
| LIABILITIES: | | | | |
| Accounts payable and accrued expenses | 977,351 | 330,416 | 253,930 | 1,561,697 |
| Due to component unit | 237,034 | - | - | 237,034 |
| Due to other funds | - | - | 13,041 | 13,041 |
| Due to other governments | 12,551 | - | - | 12,551 |
| Unearned revenue | - | - | 77,621 | 77,621 |
| Total Liabilities | <u>1,226,936</u> | <u>330,416</u> | <u>344,592</u> | <u>1,901,944</u> |
| DEFERRED INFLOWS OF RESOURCES | | | | |
| Unavailable revenue - property taxes | 344,567 | - | - | 344,567 |
| Unavailable revenue - fines | 228,577 | - | - | 228,577 |
| Total Deferred Inflows of Resources | <u>573,144</u> | <u>-</u> | <u>-</u> | <u>573,144</u> |
| Fund Balances: | | | | |
| Nonspendable | 65,500 | - | - | 65,500 |
| Restricted | 77,689 | - | 316,742 | 394,431 |
| Committed | - | 5,001,070 | 1,277,784 | 6,278,854 |
| Unassigned | 5,248,810 | - | - | 5,248,810 |
| Total Fund Balances | <u>5,391,999</u> | <u>5,001,070</u> | <u>1,594,526</u> | <u>11,987,595</u> |
| Total Liabilities, Deferred Inflows of Resources and Fund Balances | <u>\$ 7,192,079</u> | <u>\$ 5,331,486</u> | <u>\$ 1,939,118</u> | <u>\$ 14,462,683</u> |

CITY OF HENDERSON, TEXAS
BALANCE SHEET
GOVERNMENTAL FUNDS
SEPTEMBER 30, 2019

Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Position (Exhibit 1)

| | TOTAL GOVERNMENTAL FUNDS |
|--|--------------------------------|
| Total fund balances governmental funds (Exhibit 3 page 1) | \$ 11,987,595 |
| Capital assets used in governmental activities are not current financial resources and, therefore, are not reported in the governmental funds balance sheet. | 31,059,254 |
| Other long-term assets are not available to pay for current-period expenditures and, therefore, are deferred in the funds. | 707,209 |
| An Internal Service Fund is used by management to charge the cost of claims to individual funds The assets and liabilities of the Internal Service Fund are included in the governmental activities in the Statement of Net Position. | (25,307) |
| Long term liabilities, including bonds payable and net pension liability, are not due and payable in the current period and, therefore, are not reported in the governmental funds balance sheet. | (8,239,041) |
| Recognition of the City's net pension and OPEB liability and related deferred resource inflows and outflows occurs in the Statement of Net Position but is not reported in the funds. | (5,452,237) |
| Net position of governmental activities | <u>\$ 30,037,473</u> |

CITY OF HENDERSON, TEXAS
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
GOVERNMENTAL FUNDS
FISCAL YEAR ENDED SEPTEMBER 30, 2019

| | GENERAL | STREET RENOVATION FUND | OTHER GOVERNMENTAL FUNDS | TOTAL GOVERNMENTAL FUNDS |
|------------------------------------|-------------------|------------------------------|--------------------------------|--------------------------------|
| REVENUES | | | | |
| Taxes: | | | | |
| Sales | \$ 4,336,546 | \$ - | \$ - | \$ 4,336,546 |
| Property | 2,990,290 | - | 677,630 | 3,667,920 |
| Franchise | 543,666 | - | 202,313 | 745,979 |
| Hotel/Motel | - | - | 232,720 | 232,720 |
| Permits and fees | 70,399 | - | - | 70,399 |
| Charges for services | 2,281,600 | - | 549,581 | 2,831,181 |
| Fines and forfeitures | 263,024 | - | - | 263,024 |
| Intergovernmental revenues | 259,040 | - | 7,500 | 266,540 |
| Interest | 102,821 | 81,304 | 39,092 | 223,217 |
| Miscellaneous | 334,025 | - | 52,889 | 386,914 |
| Total Revenues | <u>11,181,411</u> | <u>81,304</u> | <u>1,761,725</u> | <u>13,024,440</u> |
| EXPENDITURES | | | | |
| Current: | | | | |
| General government: | | | | |
| Administration | 685,592 | - | - | 685,592 |
| Finance | 305,415 | - | - | 305,415 |
| Municipal court | 289,202 | - | - | 289,202 |
| Nondepartmental | 1,219,081 | - | - | 1,219,081 |
| Public safety: | | | | |
| Police | 3,131,720 | - | 1,034 | 3,132,754 |
| Fire | 1,584,320 | - | - | 1,584,320 |
| Sanitation | 1,718,820 | - | 16,356 | 1,735,176 |
| Public services: | | | | |
| Tourism | - | - | 182,898 | 182,898 |
| Civic center | - | - | 162,495 | 162,495 |
| Main street | - | - | 27,742 | 27,742 |
| Streets | 1,251,964 | - | 132,772 | 1,384,736 |
| Parks | 57,561 | - | 9,713 | 67,274 |
| Activity center | 8,392 | - | - | 8,392 |
| Cemeteries | 7,681 | - | 13,780 | 21,461 |
| Community development | 306,702 | - | 11,264 | 317,966 |
| Animal Shelter | 191,865 | - | 37,430 | 229,295 |
| Capital outlay | 391,461 | 580,234 | 1,644,943 | 2,616,638 |
| Debt service: | | | | |
| Bond principal | - | - | 651,630 | 651,630 |
| Capital lease principal | 84,192 | - | - | 84,192 |
| Interest and fees | 27,184 | - | 62,353 | 89,537 |
| Total Expenditures | <u>11,261,152</u> | <u>580,234</u> | <u>2,954,410</u> | <u>14,795,796</u> |
| Revenues Over (Under) Expenditures | <u>(79,741)</u> | <u>(498,930)</u> | <u>(1,192,685)</u> | <u>(1,771,356)</u> |

CITY OF HENDERSON, TEXAS
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
GOVERNMENTAL FUNDS
FISCAL YEAR ENDED SEPTEMBER 30, 2019

| | GENERAL | STREET RENOVATION FUND | OTHER GOVERNMENTAL FUNDS | TOTAL GOVERNMENTAL FUNDS |
|--------------------------------------|---------------------|------------------------------|--------------------------------|--------------------------------|
| OTHER FINANCING SOURCES (USES) | | | | |
| Transfers in | \$ 422,630 | \$ - | \$ 414,044 | \$ 836,674 |
| Transfers out | (505,030) | - | - | (505,030) |
| Bond proceeds | - | 5,375,000 | - | 5,375,000 |
| Premium on bonds issued | - | 198,791 | - | 198,791 |
| Bond issue costs | - | (73,791) | - | (73,791) |
| Proceeds from sale of asset | 40,431 | - | - | 40,431 |
| Total Other Financing Sources (Uses) | (41,969) | 5,500,000 | 414,044 | 5,872,075 |
| Net Change in Fund Balances | (121,710) | 5,001,070 | (778,641) | 4,100,719 |
| Fund Balance, October 1, 2018 | 5,513,709 | - | 2,373,167 | 7,886,876 |
| Fund Balance, September 30, 2019 | <u>\$ 5,391,999</u> | <u>\$ 5,001,070</u> | <u>\$ 1,594,526</u> | <u>\$ 11,987,595</u> |

CITY OF HENDERSON, TEXAS
RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES
OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES
FISCAL YEAR ENDED SEPTEMBER 30, 2019

Amounts reported for governmental activities in the statement of activities (Exhibit 2) are different because:

| | |
|--|-------------------|
| Net change in fund balances - total governmental funds | \$ 4,100,719 |
| Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlay exceeded depreciation in the current period. | 1,471,999 |
| Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the government wide statements. | 29,815 |
| The issuance of long-term debt (e.g. bonds) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts, and similar items when debt is first issued; whereas the amounts are deferred and amortized in the statement of activities. This amount is the net effect of these differences in the treatment of long-term debt and related items. | (4,882,903) |
| Some expenses reported in the statement of activities do not require the use of current financial resources, and therefore, are not reported as expenditures in governmental funds | (582,221) |
| Internal Service Funds are used by management to charge the costs of health insurance to individual funds. | 149 |
| Change in net position of governmental activities | <u>\$ 137,558</u> |

CITY OF HENDERSON, TEXAS
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN
FUND BALANCE - BUDGET AND ACTUAL
(NON-GAAP BUDGET BASIS)
GENERAL FUND
FISCAL YEAR ENDED SEPTEMBER 30, 2019

| | ORIGINAL BUDGET | FINAL BUDGET | ACTUAL | VARIANCE WITH FINAL BUDGET POSITIVE/ (NEGATIVE) |
|---|-------------------|-------------------|--------------------|--|
| REVENUES | | | | |
| Taxes: | | | | |
| Sales | \$ 5,555,200 | \$ 5,555,200 | \$ 5,721,546 | \$ 166,346 |
| Property | 2,998,000 | 2,998,000 | 2,990,290 | (7,710) |
| Franchise | 680,000 | 697,500 | 705,706 | 8,206 |
| Licenses and permits | 80,000 | 80,000 | 70,399 | (9,601) |
| Charges for services | 2,416,976 | 2,416,976 | 2,281,600 | (135,376) |
| Fines and forfeitures | 355,700 | 355,700 | 263,024 | (92,676) |
| Intergovernmental | 361,234 | 372,434 | 259,040 | (113,394) |
| Interest income | 79,700 | 79,700 | 102,821 | 23,121 |
| Miscellaneous income | 144,000 | 213,650 | 374,456 | 160,806 |
| Total Revenues | 12,670,810 | 12,769,160 | 12,768,882 | (278) |
| EXPENDITURES | | | | |
| General administration | 681,794 | 708,202 | 694,957 | 13,245 |
| Treasury and financial | 333,886 | 333,886 | 308,053 | 25,833 |
| Municipal court | 323,798 | 323,798 | 291,594 | 32,204 |
| Nondepartmental | 1,188,080 | 1,212,180 | 1,219,081 | (6,901) |
| Police | 3,310,041 | 3,328,888 | 3,327,102 | 1,786 |
| Fire | 1,799,782 | 1,822,777 | 1,668,167 | 154,610 |
| Sanitation | 1,780,000 | 1,780,000 | 1,880,860 | (100,860) |
| Streets | 1,491,446 | 1,497,446 | 1,267,470 | 229,976 |
| Parks | 79,000 | 79,000 | 57,561 | 21,439 |
| Activity center | 12,800 | 12,800 | 8,392 | 4,408 |
| Cemeteries | 9,000 | 9,000 | 7,681 | 1,319 |
| Community development | 337,169 | 337,169 | 313,033 | 24,136 |
| Animal control | 204,095 | 204,095 | 196,091 | 8,004 |
| Equipment replacement | 137,330 | 137,330 | 190,642 | (53,312) |
| Total Expenditures | 11,688,221 | 11,786,571 | 11,430,684 | 355,887 |
| Revenues Over (Under) Expenditures | 982,589 | 982,589 | 1,338,198 | 355,609 |
| OTHER FINANCING SOURCES (USES) | | | | |
| Transfers in | 1,002,630 | 1,002,630 | 422,630 | (580,000) |
| Transfers out | (488,839) | (488,839) | (505,030) | (16,191) |
| Sales tax payments to HEDCO | (1,385,000) | (1,385,000) | (1,385,000) | - |
| Capital lease | (111,380) | (111,380) | (111,376) | 4 |
| Total Other Financing Sources (Uses) | (982,589) | (982,589) | (1,578,776) | (596,187) |
| Revenues and Other Sources Over (Under) Expenditures and Other Uses - Budget Basis | - | - | (240,578) | (240,578) |
| Budget Basis to GAAP Basis Adjustment (Note A) | - | - | 118,868 | 118,868 |
| Revenues and Other Sources Over (Under) Expenditures and Other Uses - GAAP Basis | - | - | (121,710) | (121,710) |
| Fund Balance, October 1, 2018 | 5,513,709 | 5,513,709 | 5,513,709 | - |
| Fund Balance, September 30, 2019 | \$ 5,513,709 | \$ 5,513,709 | \$ 5,391,999 | \$ (121,710) |

Note A - Explanation of Differences Between Budget Basis Presentation and GAAP

Basis Presentation:

Uses/Outflows of Resources:

Differences - Budget to GAAP

Adjust accrual of department salaries at year end

Net Change in Budget Basis Presentation and GAAP Basis Presentation

| |
|-------------------|
| 118,868 |
| <u>\$ 118,868</u> |

CITY OF HENDERSON, TEXAS
STATEMENT OF NET POSITION
PROPRIETARY FUNDS
SEPTEMBER 30, 2019

| | Business-type Activities - Enterprise Fund | Governmental Activities - Internal Service Fund |
|--|---|--|
| | Water and Sewer Fund | Self-Insurance Fund |
| ASSETS | | |
| Current Assets: | | |
| Cash and cash equivalents | \$ 843,107 | \$ - |
| Investments | 639,468 | - |
| Accounts receivable (net) | 737,719 | - |
| Total Current Assets | 2,220,294 | - |
| Restricted Current Assets: | | |
| Temporarily Restricted | | |
| Cash and cash equivalents | 649,129 | 11,165 |
| Investments | 4,872,192 | - |
| Total Restricted Current Assets | 5,521,321 | 11,165 |
| Capital Assets: | | |
| Land | 410,131 | - |
| Construction in progress | 894,198 | - |
| Motor vehicles | 446,977 | - |
| Machinery and equipment | 1,289,473 | - |
| Water and sewer system | 31,137,947 | - |
| Less: Accumulated depreciation | (16,100,966) | - |
| Total Capital Assets Net of Accumulated Depreciation | 18,077,760 | - |
| Total Assets | 25,819,375 | 11,165 |
| DEFERRED OUTFLOWS OF RESOURCES | | |
| Deferred charge on refunding (net of amortization) | 41,228 | - |
| Deferred outflows on OPEB | 16,235 | - |
| Deferred outflows on TMRS pension | 714,024 | - |
| Total Deferred Outflows of Resources | 771,487 | - |
| | (continued) | (continued) |

CITY OF HENDERSON, TEXAS
STATEMENT OF NET POSITION
PROPRIETARY FUNDS
SEPTEMBER 30, 2019

| | Business-type Activities - Enterprise Fund | Governmental Activities - Internal Service Fund |
|---|---|--|
| | Water and Sewer Fund | Self-Insurance Fund |
| LIABILITIES | | |
| Current Liabilities: | | |
| Unrestricted current liabilities: | | |
| Accounts payable | \$ 506,420 | \$ - |
| Claims payable | - | 36,472 |
| Accrued expenses | 54,630 | - |
| Current portion of compensated absences payable | 4,133 | - |
| Due to other funds | 575,276 | - |
| Total Unrestricted Current Liabilities | 1,140,459 | 36,472 |
| Current Liabilities Payable from Restricted Assets: | | |
| Accrued interest | 33,088 | - |
| Customer deposits | 383,123 | - |
| Bonds payable | 526,005 | - |
| Total Current Liabilities Payable from Restricted Assets: | 942,216 | - |
| Total Current Liabilities | 2,082,675 | 36,472 |
| Noncurrent Liabilities: | | |
| Bonds payable | 8,763,110 | - |
| Net OPEB liability | 164,324 | - |
| Compensated absences payable | 37,198 | - |
| Net pension liability | 1,621,632 | - |
| Total Noncurrent Liabilities | 10,586,264 | - |
| Total Liabilities | 12,668,939 | 36,472 |
| DEFERRED INFLOWS OF RESOURCES | | |
| Deferred charge on OPEB | 3,950 | - |
| Deferred charge on TMRS pension | 414,742 | - |
| Total Deferred Inflows of Resources | 418,692 | - |
| NET POSITION | | |
| Net investment in capital assets | 13,768,772 | - |
| Restricted for: | | |
| Debt service | 15,049 | - |
| Unrestricted | (280,590) | (25,307) |
| Total Net Position | \$ 13,503,231 | \$ (25,307) |

CITY OF HENDERSON, TEXAS
STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION
PROPRIETARY FUNDS
FISCAL YEAR ENDED SEPTEMBER 30, 2019

| | Business-type Activities - Enterprise Fund | Governmental Activities - Internal Service Fund |
|--|---|--|
| | <u>Water and Sewer Fund</u> | <u>Self-Insurance Fund</u> |
| OPERATING REVENUES | | |
| Water sales | \$ 2,962,777 | \$ - |
| Sewer charges | 1,816,333 | - |
| Charges for other services | 127,909 | - |
| Total Operating Revenues | 4,907,019 | - |
| OPERATING EXPENSES | | |
| Administration | 737,333 | - |
| Cost of sales and services | 3,517,511 | - |
| Depreciation and amortization | 953,912 | - |
| Total Operating Expenses | 5,208,756 | - |
| Operating Income (Loss) | (301,737) | - |
| NON-OPERATING REVENUES (EXPENSES) | | |
| Interest and fiscal charge expense | (322,703) | - |
| Other income (expense) | 320,294 | - |
| Interest income | 152,793 | 149 |
| Total Non-Operating Revenue (Expenses) | 150,384 | 149 |
| INCOME BEFORE TRANSFERS | (151,353) | 149 |
| Transfers in | - | - |
| Transfers out | (331,644) | - |
| Total Transfers | (331,644) | - |
| Change in Net Position | (482,997) | 149 |
| Net Position, October 1, 2018 | 13,986,228 | (25,456) |
| Net Position, September 30, 2019 | <u>\$ 13,503,231</u> | <u>\$ (25,307)</u> |

**CITY OF HENDERSON, TEXAS
STATEMENT OF CASH FLOWS
PROPRIETARY FUNDS
FISCAL YEAR ENDED SEPTEMBER 30, 2019**

| | Business-type Activities - Enterprise Fund | Governmental Activities - Internal Service Fund |
|--|---|--|
| | <u>Water and Sewer Fund</u> | <u>Self-Insurance Fund</u> |
| CASH FLOWS FROM OPERATING ACTIVITIES: | | |
| Cash received from customers and users | \$ 4,885,260 | \$ - |
| Cash paid to suppliers for goods and services | (2,358,523) | - |
| Cash paid to employees for services | (1,498,948) | - |
| Net cash provided by operating activities | <u>1,027,789</u> | <u>-</u> |
| CASH FLOWS FROM NON-CAPITAL FINANCING ACTIVITIES: | | |
| Amounts received on interfund loans | 495,305 | - |
| Transfers out | (331,644) | - |
| Net cash provided by non-capital financing activities | <u>163,661</u> | <u>-</u> |
| CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES: | | |
| Purchases or construction of capital assets | (952,543) | - |
| Proceeds from sale of assets | 320,775 | - |
| Purchases of investments | (430,485) | - |
| Interest paid | (327,060) | - |
| Amortization on bond premium | (3,371) | - |
| Principal paid on bonds | (568,370) | - |
| Net cash used in capital and related financing activities | <u>(1,961,054)</u> | <u>-</u> |
| CASH FLOWS FROM INVESTING ACTIVITIES: | | |
| Interest earned on investments | <u>152,793</u> | <u>149</u> |
| Net cash provided by investing activities | <u>152,793</u> | <u>149</u> |
| Net (decrease) increase in cash | (616,811) | 149 |
| Cash, beginning of period | <u>2,109,047</u> | <u>11,016</u> |
| Cash, end of period | <u><u>\$ 1,492,236</u></u> | <u><u>\$ 11,165</u></u> |
| Reconciliation to Exh 7 | | |
| Cash and cash equivalents - current asset | \$ 843,107 | \$ - |
| Cash and cash equivalents - temporarily restricted | 649,129 | 11,165 |
| Total cash, end of period | <u><u>\$ 1,492,236</u></u> | <u><u>\$ 11,165</u></u> |

The notes to the financial statements are an integral part of this statement.

**CITY OF HENDERSON, TEXAS
STATEMENT OF CASH FLOWS
PROPRIETARY FUNDS
FISCAL YEAR ENDED SEPTEMBER 30, 2019**

| | Business-type Activities - Enterprise Fund | Governmental Activities - Internal Service Fund |
|--|---|--|
| | <u>Water and Sewer Fund</u> | <u>Self-Insurance Fund</u> |
| Reconciliation of Operating Income (Loss) To Net Cash Provided By (Used In) Operating Activities: | | |
| Operating income (loss) | \$ (301,737) | \$ - |
| Adjustments to reconcile operating income to net cash provided by operating activities: | | |
| Depreciation and amortization expense | 953,912 | - |
| Change in assets and liabilities: | | |
| Decrease (increase) in accounts receivable | (41,534) | - |
| Decrease (increase) in deferred outflows of resources | (361,111) | - |
| Increase (decrease) in accounts payable | 260,280 | - |
| Increase (decrease) in accrued expenses | (33,834) | - |
| Increase (decrease) in net pension liabilities | 542,929 | - |
| Increase (decrease) in postemployment benefits liabilities | 12,256 | - |
| Increase (decrease) in customer deposits | 7,996 | - |
| Increase (decrease) in deferred inflows of resources | (11,368) | - |
| Total adjustments | <u>1,329,526</u> | <u>-</u> |
| NET CASH PROVIDED BY OPERATING ACTIVITIES | <u><u>\$ 1,027,789</u></u> | <u><u>\$ -</u></u> |

**CITY OF HENDERSON, TEXAS
STATEMENT OF NET POSITION
FIDUCIARY FUNDS
SEPTEMBER 30, 2019**

| | FIREMEN RETIREMENT PENSION TRUST |
|------------------------------------|--|
| ASSETS | |
| Cash and cash equivalents | \$ 2,208 |
| Total Assets | 2,208 |
| LIABILITIES | |
| Accounts payable | - |
| Total Liabilities | - |
| NET POSITION | |
| Held in trust for pension benefits | 2,208 |
| Total Net Position | \$ 2,208 |

CITY OF HENDERSON, TEXAS
STATEMENT OF CHANGES IN FIDUCIARY NET POSITION
FIDUCIARY FUNDS
FOR THE YEAR ENDED SEPTEMBER 30, 2019

| | FIREMEN RETIREMENT PENSION TRUST |
|----------------------------------|--|
| ADDITIONS | |
| Contributions: | |
| Employer | \$ 3,000 |
| Investment income: | |
| Interest and dividend income | <u>20</u> |
| Total Additions | <u>3,020</u> |
| DEDUCTIONS | |
| Benefits | <u>2,400</u> |
| Total Deductions | <u>2,400</u> |
| Change in net position | 620 |
| Net Position - beginning of year | <u>1,588</u> |
| Net Position - end of year | <u><u>\$ 2,208</u></u> |

CITY OF HENDERSON, TEXAS
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2019

NOTE 1: — SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. General Statement

The City, a home-rule municipal corporation organized and existing under the provisions of the Constitution of the State of Texas, adopted its first charter on April 1, 1947, and is operating under a charter amendment date of April 6, 1985. The City operates under a council-manager form of government and, as authorized by its charter, provides the following services: public safety (police and fire), highways and streets, sanitation, health and social services, culture-recreation, public improvements, planning and zoning, and general administrative services.

The financial statements of the City of Henderson, Texas ("City") have been prepared in accordance with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the standard-setting body for establishing governmental and financial reporting. On June 15, 1987, the GASB issued a codification of the existing Governmental Accounting and Financial Reporting Standards which, along with the subsequent GASB pronouncements (Statements and Interpretations), constitutes GAAP for governmental units. The more significant of the government's accounting policies are described below.

B. Reporting Entity

These financial statements present all of the funds of the City.

The financial statements of the City of Henderson, Texas include all funds and account groups and other organizations for which the City is financially accountable. Financial accountability is determined on the basis of appointment of a voting majority of the respective governing board, imposition of will, financial benefit or burden and financial accountability as a result of fiscal dependency. In determining the financial reporting entity, the City complies with the provisions of Government Accounting Standards Board Statement No. 14, "The Financial Reporting Entity" and Government Accounting Standards Board Statement No. 39, "Determining Whether a Certain Organizations are Component Units – an amendment of GASB No. 14," and includes all component units of which the City appointed a voting majority of the units' board and the City is either able to impose its will on the unit or a financial benefit or burden relationship exists.

C. Discretely Presented Component Unit

Henderson Economic Development Corporation (HEDCO) is a nonprofit corporation organized to promote and develop new or expanding employment roles within the City of Henderson or adjacent areas of Rusk County. The economic benefits provided by the corporation will benefit the City by stimulating the need for housing, retail sales, entertainment, etc. within the City. The Directors of the corporation are appointed by the City Council. Its budget must also be approved by the City Council. The ½ percent sales tax that funds HEDCO is received by the City from the State and is passed to HEDCO. (Refer to Note 9 for more information.)

Complete financial statements for HEDCO may be obtained at the entity's administrative offices at 400 W. Main, Henderson, Texas 75652.

D. Blended Component Unit

Henderson Main Street Advisory Board, Inc. (Main Street) is a nonprofit corporation organized to create a program to revitalize the downtown business City into a regional marketplace, increase capital investment downtown, attract new business, and improve the business mix, restore downtown to its earlier social significance, and preserve the historic buildings on the square. Members of the Board are appointed by the City Council. Main Street's primary source of funding is from the City. Main Street is reported in the City's financial statements as a Special Revenue Fund "Main Street."

CITY OF HENDERSON, TEXAS
NOTES TO FINANCIAL STATEMENTS (CONTINUED)
FISCAL YEAR ENDED SEPTEMBER 30, 2019

E. Government-wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the non-fiduciary activities of the primary government and its component unit. For the most part, the effects of the interfund activity have been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely, to a significant extent on fees and charges for support. Likewise, the primary government is reported separately from the legally separate component unit for which the primary government is financially accountable.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenue. Direct expenses are those that are clearly identifiable with a specific function or segment. Certain indirect costs have been included as part of the program expenses reported for the various function activities. Program revenues include (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment, and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenue are reported instead as general revenue. Major individual government funds are reported as separate columns in the financial statements. Nonmajor governmental funds are reported in a single column in the basic financial statements. A combining statement is presented after the notes with detail information for each fund.

F. Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if collected within 60 days of the end of the fiscal year. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, franchise taxes, sales taxes, hotel-motel taxes, and interest associated with the current fiscal year are all considered to be susceptible to accrual and so have been recognized as revenue of the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when cash is received by the City.

The City reports the following major governmental funds:

The General Fund is the City's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The Street Renovation Fund accounts for the street and infrastructure improvements using the proceeds from the 2019 Series Bond.

Proprietary funds are accounted for using the economic resources measurement focus and the accrual basis of accounting. The accounting objectives are determinations of operating income, change in net position, financial position, and cash flow. All assets, deferred outflows of resources, liabilities, and deferred inflows of resources are included in the statement of net position.

CITY OF HENDERSON, TEXAS
NOTES TO FINANCIAL STATEMENTS (CONTINUED)
FISCAL YEAR ENDED SEPTEMBER 30, 2019

F. Measurement Focus, Basis of Accounting and Financial Statement Presentation - Continued

The City reports the following major proprietary fund:

The Water and Sewer Fund is used to account for the operation of the City's water and sewer utility. Activities of the fund include administration, operation and maintenance of the water and sewer system and billing and collection activities. The Fund also accounts for the accumulation of resources for, and the payment of, long-term debt principal and interest for bonds and certificates of obligation when due throughout the year. All costs are financed through user charges made to utility customers with rates reviewed regularly and adjusted if necessary to ensure the integrity of the Fund.

Additionally, the City reports the following fund types:

Special Revenue Funds are used to account for revenue sources that are restricted to expenditures for specific purposes.

The Debt Service Fund is used to account for the accumulation of resources for and the payment of general long-term debt principal, interest, and related costs.

Capital Projects Funds are used to account for financial resources to be used for the acquisition or construction of major capital facilities (other than those financed by proprietary funds).

The Internal Service Fund accounted for health insurance services provided to other departments of the City on a cost-reimbursement basis.

The Firemen Retirement Pension Trust Fund accounts for the accumulation of resources for pension benefits payments to qualified volunteer firefighters.

Private-sector standards of accounting and financial reporting issued prior to December 1, 1989, generally are followed in both the government-wide and proprietary fund financial statements to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board. Governments also have the option of following subsequent private-sector guidance for their business-type activities and enterprise funds, subject to this same limitation. The government has elected not to follow subsequent private-sector guidance.

Amounts reported as program revenues include (1) charges to customers or applicants for goods, services, or privileges provided and (2) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the City's Water and Sewer Fund are charges to customers for sales and services. Operating expenses for the Water and Sewer Fund include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenue and expenses not meeting this definition are reported as non-operating revenues and expenses.

Certain activity occurs during the year involving transfers of resources between funds. In fund financial statements, these amounts are reported at gross amounts as transfers in/out. While reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Transfers between the funds included in governmental activities are eliminated so that only the net amount is included as transfers in the governmental activities column. Similarly, balances between the funds included in business-type activities are eliminated so that only the net amount is included as transfers in the business-type activities column.

CITY OF HENDERSON, TEXAS
NOTES TO FINANCIAL STATEMENTS (CONTINUED)
FISCAL YEAR ENDED SEPTEMBER 30, 2019

G. Assets, Liabilities, and Net Position or Equity

1. Deposits and Investments

Cash includes currency on hand and demand deposits with banks or other financial institutions. Cash equivalents are defined as short-term, highly liquid investments that are both readily convertible to known amounts of cash and are so near their maturity that they present insignificant risk of changes in value because of changes in interest rates. State statutes and the City's investment policy authorize the City to invest in U.S. Government obligations, certificates of deposit, money market mutual funds, and public funds investment pools. Accounting pronouncement GASB Statement No. 31, Accounting and Financial Reporting for Certain Investments and for External Investment Pools, is applied to investments in external investment pools.

In accordance with GASB Statement No. 72, Fair Value Measurement and Application, investments are recorded at fair value. Consistent with GASB Statement No. 72, the City categorizes its fair value measurements within the fair value hierarchy. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. A detail of the fair value hierarchy of investments held by the City is disclosed in Note 4 to the financial statements.

2. Restricted Assets

Proceeds from bonds and other financing arrangements, as well as resources set aside for bond repayment, are classified as restricted assets on the statement of net position when their use is limited by applicable covenants. Other restricted assets include funds restricted for construction from bond proceeds, contractual obligation debt service funds, and customer deposits. Assets restricted for a specific purpose are utilized before the use of unrestricted assets to pay related obligations when authorized to do so.

3. Receivables and Payables

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the non-current portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances". While these balances are reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Balances between the funds included in governmental activities are eliminated so that only the net amount is included as internal balances in the governmental activities column. Similarly, balance between the funds included in business-type activities are eliminated so that only the net amount is included as internal balances in the business-type activities column.

Advances between funds, as reported in the fund financial statements, are offset by a fund balance reserve account in applicable governmental funds to indicate that they are not available for appropriation and are not expendable available financial resources.

All receivables are shown net of an allowance for uncollectible. The City provides an allowance for doubtful accounts based upon the anticipated collectability of each specific account, as determined by experience.

4. Property Taxes

Property taxes attach as an enforceable lien on property as of January 1. Taxes are levied on October 1 and are due on or before January 31 of the following year. All unpaid taxes become delinquent February 1 of the following year. The City bills and collects its own property taxes. In the government-wide financial statements, City property tax revenue is recognized when levied, and in the fund financial statements, City property tax revenue is recognized when collected.

CITY OF HENDERSON, TEXAS
NOTES TO FINANCIAL STATEMENTS (CONTINUED)
FISCAL YEAR ENDED SEPTEMBER 30, 2019

G. Assets, Liabilities, and Net Position or Equity - Continued

An allowance is established for delinquent taxes to the extent that their collectability is improbable. The City's property tax is levied each October 1 on the assessed value listed as of the previous January 1 for all real and personal property located in the City. The assessment ratio of the City is 100 percent of market value.

5. Due from Other Funds

Current portions of long-term interfund loans receivable (reported in "Due from" asset accounts) are considered "available spendable resources".

6. Capital Assets

Capital assets, which include property, plant, equipment, water and wastewater distribution systems, and infrastructure (e.g. roads, bridges, sidewalks and similar items) are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. The City defines capital assets as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of one year. Donated capital assets are recorded at estimated fair market value at the date of donation.

In the case of the initial capitalization of general infrastructure assets (i.e., those reported by governmental activities), the City, a Phase 3 government as defined by GASB Statement No. 34, chose not to report infrastructure retroactively but only prospectively.

The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized. Major outlays for capital asset additions and improvements are capitalized as projects are constructed.

Property, plant, and equipment is depreciated using the straight line method over the following useful lives:

| <u>Assets</u> | <u>Years</u> |
|---------------------------|--------------|
| Buildings | 40 |
| Vehicles | 5 |
| Improvements | 5-20 |
| Equipment | 3-5 |
| Water & Wastewater System | 40-60 |
| Infrastructure | 60 |

7. Construction in Progress

Expenditures on incomplete capital projects have been capitalized as construction in progress. The assets resulting from these projects will be transferred from the construction in progress accounts to the appropriate asset account as the projects are completed.

8. Bond Premiums and Issue Costs

Bond premiums in the Enterprise Fund are amortized over the term of the bonds using the effective interest amortization method. The City has implemented GASB Statement No. 65. Under GASB Statement No. 65, bond issue costs are expensed when incurred.

CITY OF HENDERSON, TEXAS
NOTES TO FINANCIAL STATEMENTS (CONTINUED)
FISCAL YEAR ENDED SEPTEMBER 30, 2019

G. Assets, Liabilities, and Net Position or Equity - Continued

9. Compensated Absences

It is the City's policy to permit employees to accumulate a limited amount of earned, but unused, vacation and sick leave. Upon separation from City employment, a regular employee who has completed at least one year of continuous employment will be paid for accrued and unused vacation leave up to the limit of his or her maximum allowable accumulation. No more than 160 hours for regular full-time employees and 240 hours for firefighters can be carried over to the next year. On the employee's anniversary date, any vacation leave balance in excess of the appropriate maximum is reduced to the maximum without compensation.

Compensatory time off (comp time) may be granted by the City in lieu of overtime pay to non-exempt employees. The maximum accrual of comp time that may be accumulated by regular full-time employees is 60 hours and by firefighters is 120. Upon termination of employment, any accrued comp time is paid to the terminated employee.

Accumulated unpaid vacation amounts and comp time are accrued as a current liability in the period they are earned in proprietary funds (using the accrual basis of accounting) and the government-wide financial statements. In governmental funds, the cost of vacation and comp time is recognized when payments are due. In the event of termination or retirement, sick pay is not paid. Therefore, no accrued liabilities for sick pay are recorded. The General Fund and the Water and Sewer Enterprise Fund are used to liquidate the accrued compensated absences liability.

10. Long-term Obligations

In the government-wide financial statements and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Bond premiums and discounts are amortized over the life of the bonds using the straight-line method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are recorded as expenses in the year incurred.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

11. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The City has the following three items that qualify for reporting in this category: unamortized deferred amount on refunding, deferred outflows of resources related to pensions, and deferred outflows of resources related other postemployment benefits.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The City has three items that qualify for reporting in this category. Unavailable Deferred Revenue related to unavailable property taxes and unavailable citations receivable are reported only in the governmental fund balance sheet. Additionally, the City also reflects as unearned revenue, resources that have been received, but not earned, such as deposits and law enforcement seizure funds. In the statement of financial position the City reports deferred inflows of resources related to pensions/other postemployment benefits.

CITY OF HENDERSON, TEXAS
NOTES TO FINANCIAL STATEMENTS (CONTINUED)
FISCAL YEAR ENDED SEPTEMBER 30, 2019

G. Assets, Liabilities, and Net Position or Equity - Continued

12. Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the Fiduciary Net Position of the Texas Municipal Retirement (TMRS) and additions to/deductions from TMRS's Fiduciary Net Position have been determined on the same basis as they are reported by TMRS. For this purpose, plan contributions are recognized in the period that compensation is reported for the employee, which is when contributions are legally due. Benefit payments and refunds are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

13. Postemployment Benefits Other than Pensions (OPEB)

For purposes of measuring the total OPEB liability, deferred outflows of resources and deferred inflows of resources related to other postemployment employment benefits, and OPEB expense, have been determined on the same basis as they are reported by TMRS under the Supplemental Death Benefits Fund. These items are also recorded for the City's Health Plan. Benefit payments and refunds are recognized when due and payable in accordance with the benefit terms.

14. Fund Balances Classification

In the fund financial statements, governmental funds report fund balance as nonspendable, restricted, committed, assigned, or unassigned. Fund balances of the governmental funds are classified as follows:

Nonspendable - represents amounts that cannot be spent because they are either not in spendable form (such as inventory or prepaid insurance) or legally required to remain intact (such as notes receivable or principal of a permanent fund).

Restricted - represents amounts that are constrained by external parties, constitutional provisions or enabling legislation.

Committed - represents amounts that can only be used for a specific purpose because of a formal action by the City Council. Committed amounts cannot be used for any other purpose unless the City Council removes those constraints by taking the same type of formal action. Committed fund balance amounts may be used for other purposes with appropriate due process by the City Council. The City Council is the highest level of decision-making authority for the City that can, by adoption of a resolution or ordinance prior to the end of the fiscal year, commit fund balance. Committed fund balance amounts differ from restricted balances in that the constraints on their use do not come from outside parties, constitutional provisions, or enabling legislation.

Assigned - represents amounts which the City intends to use for a specific purpose, but that do not meet the criteria to be classified as restricted or committed. Intent may be stipulated by the City Council or by an official or body to which the City Council delegates the authority. The City Council has authorized the City Manager or his/her designee to assign fund balance. Specific amounts that are not restricted or committed in a special revenue, capital projects, debt service or permanent fund are assigned for purposes in accordance with the nature of their fund type or the fund's primary purpose. Assignments within the general fund convey that the intended use of those amounts is for a specific purpose that is narrower than the general purposes of the City itself.

Unassigned - represents amounts which are unconstrained in that they may be spent for any purpose. Only the general fund reports a positive unassigned fund balance. Other governmental funds might report a negative balance in this classification because of overspending for specific purposes for which amounts had been restricted, committed or assigned.

CITY OF HENDERSON, TEXAS
NOTES TO FINANCIAL STATEMENTS (CONTINUED)
FISCAL YEAR ENDED SEPTEMBER 30, 2019

G. Assets, Liabilities, and Net Position or Equity – Continued

When an expenditure is incurred for a purpose for which both restricted and unrestricted fund balance is available, the City considers restricted funds to have been spent first. When an expenditure is incurred for which committed, assigned, or unassigned fund balances are available, the City considers amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned funds.

15. Net Position

The City has adopted GASB Statement No. 63, which redefines how net assets are presented in the financial statements. The Statement of Net Assets is now the Statement of Net Position. Net position represents the difference between assets and liabilities, and is divided into three components.

Net investment in capital assets - This component consists of the City's capital assets, net of accumulated depreciation, reduced by any outstanding debt used for the acquisition or construction of those assets and adjusted for any deferred outflows or inflows of resources that are attributable to the acquisition, construction, or improvement of those assets or related debt.

Restricted – This component consist of those amounts which have limitations imposed on their use either through legislation adopted by the City or through external restrictions imposed by creditors, grantors or other laws and regulations, reduced by liabilities and deferred inflows of resources related to those assets.

Unrestricted – This component consist of the net amount of the assets, deferred outflows and inflows of resources, and liabilities not included in net investment in capital assets or restricted components of net position.

16. Tax Abatements

The City adopted GASB Statement No. 77, Tax Abatement Disclosures. The City has evaluated the total tax abatements issued for the year and has determined that the amount is not material to the financial statements.

17. Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

18. Future Implementation of New Standards

In January 2017, the GASB issued Statement No. 84, Fiduciary Activities, which will enhance consistency and comparability by establishing specific criteria for identifying activities that should be reported as fiduciary activities and clarifying whether and how business-type activities should report their fiduciary activities. This statement is effective for reporting periods beginning after December 15, 2018. The City is evaluating the impact of this statement on the City's financial statements.

In June 2017, the GASB issued Statement No. 87, Leases, which will increase the usefulness of governments' financial statements by requiring reporting of certain lease liabilities that currently are not reported. It will enhance comparability of financial statements among governments by requiring lessees and lessors to report leases under a single model. This statement also will enhance the decision-usefulness of the information provided to financial statement users by requiring notes to financial statements related to the timing, significance and purpose of a government's leasing arrangements. This statement is effective for reporting periods beginning after December 15, 2019.

**CITY OF HENDERSON, TEXAS
NOTES TO FINANCIAL STATEMENTS (CONTINUED)
FISCAL YEAR ENDED SEPTEMBER 30, 2019**

G. Assets, Liabilities, and Net Position or Equity – Continued

In April 2018, the GASB issued Statement No. 88, Certain Disclosures Related to Debt, Including Direct Borrowings and Direct Placements which will improve the information that is disclosed in notes to the financial statements related to debt, including direct borrowing and direct placements, by requiring additional essential information related to debt be disclosed, including unused lines of credit; assets pledged as collateral for debt; and terms specified in debt agreements related to significant events of default with finance-related consequences, significant termination events with finance-related consequences, and significant acceleration clauses. This statement is effective for reporting periods beginning after June 15, 2018. The City has adopted the provisions of this new standard and applied them where necessary.

In June 2018 GASB issued Statement No. 89 Accounting for Interest Cost Incurred before the End of a Construction Period which will (1) enhance the relevance and comparability of information about capital assets and the cost of borrowing for a reporting period and (2) to simplify accounting for interest cost incurred before the end of a construction period. This statement establishes accounting requirements for interest cost incurred before the end of a construction period by requiring that interest costs incurred before the end of a construction period be recognized as an expense in the period in which the cost is incurred for financial statements prepared using the economic resources measurement focus. As a result, interest cost incurred before the end of a construction period will not be included in the cost of a capital asset reported in a business-type activity or enterprise fund. . This statement is effective for reporting periods beginning after December 15, 2019. The City is evaluating the impact of this statement on its financial statements.

In August 2018 GASB issued Statement No. 90 Majority Equity Interests – An Amendment of GASB Statements No. 14 and No. 61 which will improve the consistency and comparability of reporting the government’s majority equity interest in a legally separate organization and to improve the relevance of financial statement information for certain component units. The requirements of this statement are effective for reporting periods beginning after December 15, 2018. The City is evaluating the impact of this statement on its financial statements.

In May 2019 GASB issued Statement No. 91 Conduit Debt Obligations which has the objectives of providing a single method of reporting conduit debt obligations by issuers and eliminate diversity in practice associated with (1) commitments extended by issuers, (2) arrangements associated with conduit debt obligations, and (3) related note disclosures. The City is evaluating the impact of this statement on its financial statements.

NOTE 2 — RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

A. Explanation of Certain Differences Between the Governmental Fund Balance Sheet and the Government-wide Statement of Net Position

Exhibit 3 on page 14 is a reconciliation between Total Fund Balances-Total Governmental Funds and Net Position-Governmental Activities. One element of that reconciliation explains that “Other long-term assets are not available to pay for current-period expenditures and, therefore, are deferred in the funds.” The details of this \$707,209 difference are as follows:

| | |
|--|-------------------|
| Delinquent Property Taxes Receivable | \$ 344,567 |
| Outstanding Warrants Receivable | 228,577 |
| Note Receivable | <u>134,065</u> |
| Net Adjustment to <i>Increase</i> Total Fund Balances-Total Governmental Funds | |
| to Arrive at Net Position-Governmental Activities | <u>\$ 707,209</u> |

CITY OF HENDERSON, TEXAS
NOTES TO FINANCIAL STATEMENTS (CONTINUED)
FISCAL YEAR ENDED SEPTEMBER 30, 2019

A. Explanation of Certain Differences Between the Governmental Fund Balance Sheet and the Government-wide Statement of Net Position – Continued

Another element of the reconciliation states that “Long-term liabilities are not due and payable in the current period and therefore are not reported in the funds.” The details of this \$(8,239,041) difference are as follows:

| | |
|---|-----------------------|
| Certificates of Obligation Payable | \$ (6,873,905) |
| Accrued Interest | (70,359) |
| Unamortized Premium on Issue | (222,406) |
| Unamortized Deferred Loss on Refunding | 5,667 |
| Capital Lease Payable | (780,791) |
| Accrued Compensated Absences | <u>(297,247)</u> |
| Net Adjustment to <i>Decrease</i> Total Fund Balances-Total Governmental Funds to Arrive at Net Position-Governmental Activities | <u>\$ (8,239,041)</u> |

The reconciliation states that “Recognition of the City’s net pension liability and OPEB liability and related deferred resource inflows and outflows occurs in the Statement of Net Position but is not reported in the funds.” The details of this \$(5,452,237) difference are as follows:

| | |
|---|-----------------------|
| Net Pension Liability | \$ (5,879,048) |
| Net OPEB Liability | (627,197) |
| Deferred Resource Inflow | 2,691,651 |
| Deferred Resource Outflow | <u>(1,637,643)</u> |
| Net Adjustment to <i>Decrease</i> Total Fund Balances-Total Governmental Funds to Arrive at Net Position-Governmental Activities | <u>\$ (5,452,237)</u> |

B. Explanation of Certain Differences Between the Governmental Fund Statement of Revenues, Expenditures, and Changes in Fund Balances and the Government-wide Statement of Activities

Exhibit 5 on page 16 is a reconciliation between Net Changes in Fund Balances-Total Governmental Funds and Changes in Net Position of Governmental Activities as reported in the Government-wide Statement of Activities. One element of that reconciliation explains that “Governmental funds report capital outlays as expenditures. However, in the Statement of Activities, the cost of these assets is allocated over their estimated useful lives and reported as depreciation expense.” The details of this \$1,471,999 difference are as follows:

| | |
|---|---------------------|
| Capital Outlay Expenditures | \$ 2,616,638 |
| Asset deletions, net of accumulated depreciation | (15,873) |
| Depreciation Expense | <u>(1,128,766)</u> |
| Net Adjustment to <i>Increase</i> Net Changes in Fund Balances-Total Governmental Funds to Arrive at Changes in Net Position-Governmental Activities | <u>\$ 1,471,999</u> |

CITY OF HENDERSON, TEXAS
NOTES TO FINANCIAL STATEMENTS (CONTINUED)
FISCAL YEAR ENDED SEPTEMBER 30, 2019

B. Explanation of Certain Differences Between the Governmental Fund Statement of Revenues, Expenditures, and Changes in Fund Balances and the Government-wide Statement of Activities – Continued

Another element of the reconciliation states that “Revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds.” The details of this \$29,815 difference are as follows:

| | |
|---|------------------|
| Current Year Increase/(Decrease) in Net Property Taxes Receivable | \$ 387 |
| Current Year Increase/(Decrease) in Net Outstanding Warrants Receivable | <u>29,428</u> |
| Net Adjustment to <i>Increase</i> Net Changes in Fund Balances-Total Governmental Funds to Arrive at Changes in Net Position-Governmental Activities | <u>\$ 29,815</u> |

Another element of the reconciliation states that “The issuance of long-term debt (e.g., bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position.” The details of this \$(4,882,903) difference are as follows:

| | |
|---|-----------------------|
| Principal Payments on Certificates of Obligation | \$ 216,630 |
| Principal Payments on General Obligations Payable | 435,000 |
| Principal Payments on Capital Leases | 84,192 |
| Proceeds from Bond | (5,375,000) |
| New Bond Premium | (198,791) |
| Current Year (Increase)/Decrease in Accrued Interest Payable | (46,153) |
| Amortization of Bond Defeasance | (3,241) |
| Amortization of Bond Premium | <u>4,460</u> |
| Net Adjustment to <i>Decrease</i> Net Changes in Fund Balances-Total Governmental Funds to Arrive at Changes in Net Position-Governmental Activities | <u>\$ (4,882,903)</u> |

Another element of the reconciliation states that “Some expenses reported in the statement of activities do not require the use of current financial resources, and therefore, are not reported as expenditures in governmental funds.” The details of this \$(582,221) difference are as follows:

| | |
|---|---------------------|
| Reclassify Note Receivable Payment | \$ (3,012) |
| Decrease in Compensated Absences | 74,087 |
| Net OPEB Liability Expenses | (18,097) |
| Net Pension Liability Expenses | <u>(635,199)</u> |
| Net Adjustment to <i>Decrease</i> Net Changes in Fund Balances-Total Governmental Funds to Arrive at Changes in Net Position-Governmental Activities | <u>\$ (582,221)</u> |

CITY OF HENDERSON, TEXAS
NOTES TO FINANCIAL STATEMENTS (CONTINUED)
FISCAL YEAR ENDED SEPTEMBER 30, 2019

NOTE 3 — STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

A. Budgetary Information

Annual operating budgets are adopted each fiscal year through passage of an annual budget ordinance and amended as required for all governmental funds except the Street Renovation Fund, Task Force Fund, Civic Center Fund, and 2012 Bond Fund. Additionally, the Water and Sewer Enterprise Fund is budgeted. Encumbrance accounting is employed in all funds. Encumbrances outstanding at year-end are cancelled. All annual appropriations lapse at fiscal year-end.

The City budgets on a departmental basis, without regard to whether expenditures are current, capital, debt service, or a transfer to another fund. Additionally, transfers from other funds and carryovers from prior years are budgeted as revenue. During the year ended September 30, 2019, the City revised its budget.

Total appropriations for all departments of the City may not exceed the reasonable and anticipated revenues of the City in excess of fixed charges for the year. Formal budgetary integration is employed as a management control device during the year for the General Fund, Debt Service Fund, and Special Revenue Funds, as well as the Water and Sewer Enterprise Fund. For the year ended September 30, 2019, actual expenditures were below budgeted amounts in every department except for the Sanitation department and Nondepartmental expenditures.

NOTE 4 — DETAILED NOTES ON ALL FUNDS

A. Deposits and Investments

Cash and investments as of September 30, 2019 consist of and are classified in the accompanying financial statements as follows:

Statement of net position:

| | |
|--|----------------------|
| Primary Government | |
| Cash and cash equivalents | \$ 3,196,037 |
| Restricted cash and cash equivalents | 660,294 |
| Investments | 10,026,797 |
| Restricted investments | 4,872,192 |
| Fiduciary Funds | |
| Cash and cash equivalent | 2,208 |
| Restricted cash and cash equivalents | - |
| Total Cash and Investments | <u>\$ 18,757,528</u> |
| Cash on hand | \$ 3,310 |
| Cash and cash equivalents held in investment account | 805,000 |
| External Investment pools | 14,093,989 |
| Savings and checking accounts | <u>3,855,229</u> |
| Total Cash and Investments | <u>\$ 18,757,528</u> |

At September 30, 2019, the carrying amount of the City's deposits with financial institutions, including time deposits and certificates of deposits, was \$4,660,229 and the bank balance was \$4,696,753. The bank balance was fully covered by federal depository insurance or collateral held by the pledging financial institution's agent in the City's name.

CITY OF HENDERSON, TEXAS
NOTES TO FINANCIAL STATEMENTS (CONTINUED)
FISCAL YEAR ENDED SEPTEMBER 30, 2019

A. Deposits and Investments – Continued

The City is required by Government Code Chapter 2256, The Public Funds Investment Act, to adopt, implement, and publicize an investment policy. That policy must address the following areas: (1) safety of principal and liquidity, (2) portfolio diversification, (3) allowable investments, (4) acceptable risk levels, (5) expected rates of return, (6) maximum allowable stated maturity of portfolio investments, (7) maximum average dollar-weighted maturity allowed based on the stated maturity date for the portfolio, (8) investment staff quality and capabilities, and (9) bid solicitation preferences for certificates of deposit.

The Public Funds Investment Act ("Act") requires an annual audit of investment practices. Audit procedures in this area conducted as a part of the audit of the basic financial statements disclosed that in the areas of investment practices, management reports, and establishment of appropriate policies, the City adhered to the requirements of the Act. Additionally, investment practices of the City were in accordance with local policies.

The Act determines the types of investments which are allowable for the City. These include, with certain restrictions, (1) obligations of the U.S. Treasury, U.S. agencies, and the State of Texas, (2) certificates of deposit, (3) certain municipal securities, (4) securities lending program, (5) repurchase agreements, (6) bankers acceptances, (7) mutual funds, (8) investment pools, (9) guaranteed investment contracts, and (10) commercial paper.

During the year ended September 30, 2019, the City invested in certificates of deposit with its depository bank and a public funds investment pool. The City's investment in the public funds investment pool as of September 30, 2019, is shown below.

| <u>Investment Type</u> | <u>Fair Value</u> | <u>Weighted Average Maturity (Years)</u> | <u>Credit Risk</u> |
|-------------------------|----------------------|--|--------------------|
| Certificates of Deposit | \$ 805,000 | 0.51 | N/A |
| TexSTAR | 14,093,989 | 1.923 | AAAm |
| | <u>\$ 14,898,989</u> | | |

GASB Statement No. 77, Fair Value Measurement and Application, establishes a fair value hierarchy for inputs used in the measuring fair value that maximizes the use of observable inputs and minimizes the use of unobservable inputs by requiring that the most observable inputs be used when available, of how the market would price the asset or liability. The fair value hierarchy is categorized into three levels based on the inputs as follows:

Level 1 – Unadjusted quoted prices in active markets that are accessible at the measurement date for identical assets or liabilities.

Level 2 – Inputs other than quoted prices in active markets for identical assets and liabilities that are observable either directly or indirectly for substantially the full term of the asset or liability.

Level 3 – Unobservable inputs for the asset or liability (supported by little or no market activity). Level 3 inputs include management's own assumption about the assumptions that market participants would use in pricing the asset or liability (including assumptions about risk.)

The asset's or liability's fair value measurement within the fair value hierarchy is based on the lowest level of any input that is significant to the fair value measurement. Valuation techniques maximize the use of relevant observable inputs and minimize the use of unobservable inputs.

CITY OF HENDERSON, TEXAS
NOTES TO FINANCIAL STATEMENTS (CONTINUED)
FISCAL YEAR ENDED SEPTEMBER 30, 2019

A. Deposits and Investments – Continued

A summary of the City's investments under the requirements of the fair value hierarchy as of September 30, 2019 are as follows:

| | Assets at Fair Value as of September 30, 2019 | | | |
|----------------------------------|---|----------------------|-------------|----------------------|
| | Level 1 | Level 2 | Level 3 | Total |
| Primary Government: | | | | |
| Certificates of Deposit | \$ - | \$ 805,000 | \$ - | \$ 805,000 |
| Texas Government Investment Pool | - | 14,093,989 | - | 14,093,989 |
| Total Primary Government | <u>\$ -</u> | <u>\$ 14,898,989</u> | <u>\$ -</u> | <u>\$ 14,898,989</u> |

GASB Statement No. 40 requires a determination as to whether the City was exposed to the following specific investment risks at year end and if so, the reporting of certain related disclosures:

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The ratings of securities by nationally recognized rating agencies are designed to give an indication of credit risk. The City's investment policy limits its investments to U.S. government securities, investment pools, certificates of deposit, and money market funds. The City was not significantly exposed to credit risk.

At September 30, 2019, the City's investments, other than those which are obligations of or guaranteed by the U.S. Government, are rated as to credit quality as follows:

Custodial Credit Risk

Deposits are exposed to custodial credit risk if they are not covered by depository insurance and the deposits are uncollateralized, collateralized with securities held by the pledging financial institution, or collateralized with securities held by the pledging financial institution's trust department or agent but not in the City's name.

Investment securities are exposed to custodial credit risk if the securities are uninsured, are not registered in the name of the government, and are held by either the counterparty or the counterparty's trust department or agent but not in the City's name. The City was not exposed to custodial credit risk.

Concentration of Credit Risk

This risk is the risk of loss attributed to the magnitude of a government's investment in a single issuer. The City's investment policy limits the concentration of its investments by investment type. The City was not exposed to concentration of credit risk.

Interest Rate Risk

This is the risk that changes in interest rates will adversely affect the fair value of an investment. The City was not exposed to interest rate risk.

Foreign Currency Risk

This is the risk that exchange rates will adversely affect the fair value of an investment. The City does not engage in foreign currency transactions. The City was not exposed to foreign currency risk.

CITY OF HENDERSON, TEXAS
NOTES TO FINANCIAL STATEMENTS (CONTINUED)
FISCAL YEAR ENDED SEPTEMBER 30, 2019

A. Deposits and Investments – Continued

Public Funds Investment Pools

Public funds investment pools in Texas (“Pools”) are established under the authority of the Interlocal Cooperation Act, Chapter 79 of the Texas Government Code, and are subject to the provisions of the Public Funds Investment Act (the “Act”), Chapter 2256 of the Texas Government Code.

In addition to other provisions of the Act designed to promote liquidity and safety of principal, the Act requires Pools to: (1) have an advisory board composed of participants in the pool and other persons who do not have a business relationship with the pool and are qualified to advise the pool; (2) maintain a continuous rating of no lower than AAA or AAA-m or an equivalent rating by at least one nationally recognized rating service; and (3) maintain the market value of its underlying investment portfolio within one half of one percent of the value of its shares.

The City’s investments in Pools are reported at an amount determined by the fair value per share of the pool’s underlying portfolio, unless the pool is a 2a7-like, in which case they are reported at share value. A 2a7-like pool is one which is not registered with the Securities and Exchange Commission (“SEC”) as an investment company, but nevertheless has a policy that it will, and does, operate in a manner consistent with the SEC’s rule 2a7 of the Investment Company Act of 1940.

TexSTAR – The City invests in the Texas Short Term Asset Reserve Program (TexSTAR), which has been organized in conformity with the Interlocal Cooperation Act, Chapter 791 of the Texas Government Code, and the Public Funds Investment Act, Chapter 2256 of the Texas Government Code. TexSTAR is managed by a five-member board of directors (Board). In accordance with the Public Funds Investment Act, TexSTAR maintains an advisory board composed of participants in TexSTAR and other persons who do not have a business relationship with TexSTAR. Advisory board members are appointed and serve at the will of the Board of Directors. J.P. Morgan Investment Management, Inc. (JPMIM) and First Southwest Company (FSC) serve as co-administrators for TexSTAR under an agreement with the Board JPMIM provides investment management services, and FSC provides participant services and marketing. Custodial, fund accounting and depository services are provided by JPMorgan Chase Bank, N.A. and/or its subsidiary J.P. Morgan Investor Services Co. Transfer Agency Services are provided by Boston Financial Data Services, Inc. The business affairs managed by the Board in accordance with its bylaws. The bylaws set forth procedures governing the selection procedures governing the selection of, and action taken by, the Board. Board oversight of TexSTAR is maintained through various reporting requirements. TexSTAR is rated AAAM by Standard and Poor’s and is not operated in a manner consistent with the SEC’s Rule 2a7 of the Investment Company Act of 1940. All investments are stated at amortized cost, which generally approximates the market value of the securities. The stated objective of TexSTAR is to maintain a stable \$1.00 per unit net asset value; however, the \$1.00 net asset value is not guaranteed or insured.

B. Receivables

Receivables as of year-end for the City’s individual major funds and non-major, internal service, and fiduciary funds in the aggregate, including the applicable allowances for uncollectible accounts, are as follows:

| | General Fund | Water & Sewer Enterprise | Other Governmental Funds | Total |
|------------------------------------|---------------------|--------------------------------|--------------------------------|---------------------|
| Receivables: | | | | |
| Accounts | \$ 628,520 | \$ 753,712 | \$ 125,699 | \$ 1,507,931 |
| Taxes | 1,470,689 | - | 83,248 | 1,553,937 |
| Assessments | - | - | 28,006 | 28,006 |
| Miscellaneous | 158,836 | 4 | - | 158,840 |
| Gross receivables | 2,258,045 | 753,716 | 236,953 | 3,248,714 |
| Less: Allowance for Uncollectables | (360,891) | (15,997) | - | (376,888) |
| Net Receivables | <u>\$ 1,897,154</u> | <u>\$ 737,719</u> | <u>\$ 236,953</u> | <u>\$ 2,871,826</u> |

CITY OF HENDERSON, TEXAS
NOTES TO FINANCIAL STATEMENTS (CONTINUED)
FISCAL YEAR ENDED SEPTEMBER 30, 2019

B. Receivables – Continued

The only receivables not expected to be collected within one year are \$28,006 of Special Assessment receivables in the Street and Drainage Special Revenue Fund. During the year, the City had a note receivable in the amount of \$134,065 to Henderson Village, LTD, which will be collected in full in January 2034. The original amount of the receivable is \$140,000 with an interest rate of 3.00%.

Governmental funds report deferred revenue (deferred inflows of resources) in connection with receivables for revenue that is not considered to be available to liquidate liabilities of the current period. Governmental funds report unearned revenue in connection with resources that have been received, but not yet earned.

C. Capital Assets

Capital asset activity for the year ended September 30, 2019, was as follows:

| PRIMARY GOVERNMENT | BEGINNING BALANCE | INCREASES | DECREASES | ENDING BALANCE |
|---|----------------------|---------------------|-------------------|----------------------|
| Governmental Activities: | | | | |
| Capital Assets, Not Being Depreciated: | | | | |
| Land | \$ 1,401,293 | \$ - | \$ - | \$ 1,401,293 |
| Construction in progress | 783,697 | 1,777,905 | 628,051 | 1,933,551 |
| Total Capital Assets, Not Being Depreciated | <u>2,184,990</u> | <u>1,777,905</u> | <u>628,051</u> | <u>3,334,844</u> |
| Capital Assets, Being Depreciated | | | | |
| Buildings | 10,125,530 | 85,039 | 69,644 | 10,140,925 |
| Improvements other than buildings | 4,054,642 | 313,940 | - | 4,368,582 |
| Motor Vehicles | 1,315,720 | 270,279 | 189,303 | 1,396,696 |
| Equipment | 3,819,663 | 136,945 | 23,600 | 3,933,008 |
| Infrastructure | 18,845,971 | 660,581 | - | 19,506,552 |
| Total Capital Assets, Being Depreciated | <u>38,161,526</u> | <u>1,466,784</u> | <u>282,547</u> | <u>39,345,763</u> |
| Less Accumulated Depreciation For: | | | | |
| Buildings | 2,333,333 | 248,131 | 69,644 | 2,511,820 |
| Improvements other than buildings | 2,144,000 | 156,113 | - | 2,300,113 |
| Motor Vehicles | 1,065,398 | 117,916 | 173,430 | 1,009,884 |
| Equipment | 2,626,038 | 280,296 | 23,600 | 2,882,734 |
| Infrastructure | 2,590,492 | 326,310 | - | 2,916,802 |
| Total Accumulated Depreciation | <u>10,759,261</u> | <u>1,128,766</u> | <u>266,674</u> | <u>11,621,353</u> |
| Net Total Assets Being Depreciated | <u>27,402,265</u> | <u>338,018</u> | <u>15,873</u> | <u>27,724,410</u> |
| Governmental Activities Capital Assets, Net | <u>\$ 29,587,255</u> | <u>\$ 2,115,923</u> | <u>\$ 643,924</u> | <u>\$ 31,059,254</u> |

CITY OF HENDERSON, TEXAS
NOTES TO FINANCIAL STATEMENTS (CONTINUED)
FISCAL YEAR ENDED SEPTEMBER 30, 2019

C. Capital Assets – Continued

| PRIMARY GOVERNMENT | BEGINNING BALANCE | INCREASES | DECREASES | ENDING BALANCE |
|--|----------------------|-----------|-----------|-------------------|
| Business-Type Activities: | | | | |
| Capital Assets, Not Being Depreciated: | | | | |
| Land | \$ 410,131 | \$ - | \$ - | \$ 410,131 |
| Construction in Progress | 411,454 | 482,744 | - | 894,198 |
| Total Capital Assets, Not Being Depreciated | 821,585 | 482,744 | - | 1,304,329 |
| Capital Assets, Being Depreciated | | | | |
| Water and Sewer System | 30,668,148 | 469,799 | - | 31,137,947 |
| Machinery and Equipment | 1,825,877 | - | 89,427 | 1,736,450 |
| Total Capital Assets, Being Depreciated | 32,494,025 | 469,799 | 89,427 | 32,874,397 |
| Less Accumulated Depreciation For: | | | | |
| Water and Sewer System | 13,953,381 | 830,594 | - | 14,783,975 |
| Machinery and Equipment | 1,291,508 | 114,910 | 89,427 | 1,316,991 |
| Total Accumulated Depreciation | 15,244,889 | 945,504 | 89,427 | 16,100,966 |
| Net Total Assets Being Depreciated | 17,249,136 | (475,705) | - | 16,773,431 |
| Business-Type Activities Capital Assets, Net | \$ 18,070,721 | \$ 7,039 | \$ - | \$ 18,077,760 |

Depreciation expense was charged to functions/programs of the City as follows:

Governmental Activities:

| | |
|---|--------------|
| General Government | \$ 95,586 |
| Public Safety | 768,472 |
| Public Services | 264,708 |
| Total depreciation expense, governmental activities | \$ 1,128,766 |

Business-Type Activities:

| | |
|----------------------------|------------|
| Water and Sewer Operations | \$ 945,504 |
|----------------------------|------------|

As of September 30, 2019, the City has various active construction projects. The projects are for street and water and sewer construction. At year-end the City's commitment with contractors are as follows:

| Project | Spent To-Date | Estimated Remaining Construction |
|-------------------------------|------------------|--|
| New Annex | \$ 1,205,271 | \$ 16,200 |
| Dog Park-Fair Park | 56,403 | - |
| Mill Street Improvements | 91,643 | 922,642 |
| Master Street Program | 580,234 | 4,919,766 |
| East Side Sewer Main Phase II | 646,864 | 4,924,771 |
| Sabine Pump Station Rehab | 253,593 | 945,131 |
| Mill Street Water Extension | 23,741 | 221,774 |

CITY OF HENDERSON, TEXAS
NOTES TO FINANCIAL STATEMENTS (CONTINUED)
FISCAL YEAR ENDED SEPTEMBER 30, 2019

D. Interfund Receivables, Payables, and Transfers

The composition of interfund balances as of September 30, 2019, is as follows:

| <u>Receivable Fund</u> | <u>Payable Fund</u> | <u>Amount</u> |
|------------------------|---------------------|--------------------------|
| General Fund | Tourism Fund | \$ 11,140 |
| General Fund | Water and Sewer | 495,267 |
| Water and Sewer | Tourism Fund | 1,914 |
| 2012 Bond Fund | Water and Sewer | <u>81,923</u> |
| Total | | <u><u>\$ 590,244</u></u> |

The outstanding balances between funds result mainly from the time lag between the dates that (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system, and (3) payments between funds are made.

The composition of interfund transfers as of September 30, 2019, is as follows:

| | <u>Transfers In</u> | | | |
|------------------------|--------------------------|----------------------------------|-------------------------|---------------------------------|
| | <u>General</u> | <u>Street & Drainage</u> | <u>Main Street</u> | <u>General Construction</u> |
| <u>Transfers Out:</u> | | | | <u>Total</u> |
| General | \$ - | \$ 291,191 | \$ 17,000 | \$ 105,853 |
| Water and Sewer | <u>331,644</u> | <u>-</u> | <u>-</u> | <u>-</u> |
| Total transfers out/in | <u><u>\$ 331,644</u></u> | <u><u>\$ 291,191</u></u> | <u><u>\$ 17,000</u></u> | <u><u>\$ 105,853</u></u> |
| | | | | <u><u>\$ 745,688</u></u> |

E. Long-Term Debt

The following is a summary of bond and certificates of obligation transactions of the City for the year ended September 30, 2019:

| | <u>GENERAL OBLIGATION</u> | <u>REVENUE</u> | <u>TOTAL</u> |
|------------------------------------|-------------------------------|-----------------------------|-----------------------------|
| Bonds payable - October 1, 2018 | \$ 2,230,000 | \$ 9,740,000 | \$ 11,970,000 |
| Additions | - | 5,375,000 | 5,375,000 |
| Retirements | (840,000) | (380,000) | (1,220,000) |
| Bonds payable - September 30, 2019 | <u><u>\$ 1,390,000</u></u> | <u><u>\$ 14,735,000</u></u> | <u><u>\$ 16,125,000</u></u> |

CITY OF HENDERSON, TEXAS
NOTES TO FINANCIAL STATEMENTS (CONTINUED)
FISCAL YEAR ENDED SEPTEMBER 30, 2019

E. Long-Term Debt – Continued

Original issue amounts currently outstanding are as follows:

| Purpose | Interest Rates | Original Issue Amount |
|--|----------------|-----------------------|
| Governmental Activities: | | |
| 2011 Tax & Waterworks and Sewer System Limited Pledge Revenue Certificates of Obligation | 2.25% - 4.0% | \$ 1,050,000 |
| 2012 Tax & Waterworks and Sewer System Limited Pledge Revenue Certificates of Obligation | 0.88% - 3.16% | 1,800,000 |
| 2014 General Obligation Refunding Bonds | 2.00% - 2.50% | 2,050,000 |
| 2019 Tax & Waterworks and Sewer System Limited Pledge Revenue Certificates of Obligation | 3.25% - 4.50% | 5,375,000 |
| Business-Type Activities: | | |
| 2004 General Obligation Refunding Bonds | 2.0% - 4.8% | 735,000 |
| 2011 General Obligation Refunding Bonds | 2.0% - 3.0% | 3,340,000 |
| 2012 Tax & Waterworks and Sewer System Limited Pledge Revenue Certificates of Obligation | 0.88% - 3.16% | 2,002,600 |
| 2014 General Obligation Refunding Bonds | 2.00% - 2.50% | 970,000 |
| 2018 Tax & Waterworks and Sewer System Limited Pledge Revenue Certificates of Obligation | 3.125% - 4.0% | 6,815,000 |
| Total General Obligation Bonds and Certificates of Obligation | | \$ 24,137,600 |

Annual debt service requirements to maturity for the City for general obligation bonds, certificates of obligation, and revenue bonds are as follows:

| Year Ending September 30 | GOVERNMENTAL | | BUSINESS-TYPE | | TOTAL |
|-----------------------------|---------------------|---------------------|---------------------|---------------------|----------------------|
| | PRINCIPAL | INTEREST | PRINCIPAL | INTEREST | |
| 2020 | \$ 288,995 | \$ 325,059 | \$ 526,005 | \$ 294,854 | \$ 1,434,913 |
| 2021 | 396,360 | 219,965 | 518,640 | 280,863 | 1,415,828 |
| 2022 | 408,725 | 205,890 | 541,275 | 326,554 | 1,482,444 |
| 2023 | 423,455 | 191,003 | 371,545 | 251,243 | 1,237,246 |
| 2024 | 440,820 | 175,105 | 384,180 | 239,699 | 1,239,804 |
| 2025-2029 | 2,455,550 | 621,328 | 2,119,450 | 1,002,171 | 6,198,499 |
| 2030-2034 | 2,460,000 | 223,025 | 2,490,000 | 637,594 | 5,810,619 |
| 2035-2039 | - | - | 2,300,000 | 201,975 | 2,501,975 |
| Total | \$ 6,873,905 | \$ 1,961,375 | \$ 9,251,095 | \$ 3,234,953 | \$ 21,321,328 |

Defeased Bonds Outstanding

GASB Statement No. 7 “Advance Refundings Resulting in Defeasance of Debt,” provides that refunded debt and assets placed in escrow for the payment of related debt service be excluded from the financial statements. As of September 30, 2019, outstanding balances of debt issues have been refunded and defeased in-substance by placing existing assets and the proceeds of new bonds in an irrevocable trust to provide for all future debt service payments. The balance of all defeased bonds outstanding as of September 30, 2019 are as follows:

CITY OF HENDERSON, TEXAS
NOTES TO FINANCIAL STATEMENTS (CONTINUED)
FISCAL YEAR ENDED SEPTEMBER 30, 2019

E. Long-Term Debt – Continued

| Debt Issue | Outstanding Balance as of September 30, 2019 |
|---|---|
| City of Henderson 2001 Waterworks and Sewer System Revenue Bonds | \$ 850,000 |
| City of Henderson 2004 Waterworks and Sewer System Limited Pledge Revenue | 675,000 |
| Certificates of Obligations | <u>\$ 1,525,000</u> |

Changes in Long-Term Liabilities

Long term liability activity for the year ended September 30, 2019 was as follows:

| | Beginning Balance 10/01/18 | Additions | Reductions | Ending Balance 09/30/19 | Due Within One Year |
|----------------------------------|----------------------------------|---------------------|-------------------|-------------------------------|------------------------|
| Governmental Activities: | | | | | |
| General Obligation Bonds | \$ 435,000 | \$ - | \$ 435,000 | \$ - | \$ - |
| Certificates of Obligation | 1,715,535 | 5,375,000 | 216,630 | 6,873,905 | 288,995 |
| Add: Premium on Issue | 28,075 | 198,791 | 4,460 | 222,406 | - |
| Total Bonds Payable | <u>2,178,610</u> | <u>5,573,791</u> | <u>656,090</u> | <u>7,096,311</u> | <u>288,995</u> |
| Capital Lease | 864,983 | - | 84,192 | 780,791 | 86,824 |
| OPEB Liability | 580,361 | 51,024 | 4,188 | 627,197 | - |
| Compensated Absences | 371,334 | - | 74,087 | 297,247 | 29,725 |
| Net Pension Liability | <u>3,804,087</u> | <u>2,074,961</u> | <u>-</u> | <u>5,879,048</u> | <u>-</u> |
| Governmental Activity | | | | | |
| Long-Term Liabilities | <u>\$ 7,799,375</u> | <u>\$ 7,699,776</u> | <u>\$ 818,557</u> | <u>\$ 14,680,594</u> | <u>\$ 405,544</u> |
| Business-Type Activities: | | | | | |
| General Obligation Bonds | 1,795,000 | - | 405,000 | 1,390,000 | 360,000 |
| Add: Premium on Issue | 14,555 | - | 2,423 | 12,132 | - |
| Certificates of Obligation | 8,024,465 | - | 163,370 | 7,861,095 | 166,005 |
| Add: Premium on Issue | 26,836 | - | 948 | 25,888 | - |
| Total Bonds Payable | <u>9,860,856</u> | <u>-</u> | <u>571,741</u> | <u>9,289,115</u> | <u>526,005</u> |
| OPEB Liability | 152,068 | 13,352 | 1,096 | 164,324 | - |
| Compensated Absences | 41,331 | - | - | 41,331 | 4,133 |
| Net Pension Liability | <u>1,078,703</u> | <u>542,929</u> | <u>-</u> | <u>1,621,632</u> | <u>-</u> |
| Business-Type Activity | | | | | |
| Long-Term Liabilities | <u>\$ 11,132,958</u> | <u>\$ 556,281</u> | <u>\$ 572,837</u> | <u>\$ 11,116,402</u> | <u>\$ 530,138</u> |

The liabilities listed above for compensated absences are liquidated by the General Fund or the Water & Sewer Enterprise Fund, depending upon which fund records the employee's salary.

CITY OF HENDERSON, TEXAS
NOTES TO FINANCIAL STATEMENTS (CONTINUED)
FISCAL YEAR ENDED SEPTEMBER 30, 2019

F. Leases

Operating Leases

The City has various copiers under annual cancelable operating leases. Commitments under operating lease agreements for equipment provide for minimum future rental payments as of September 30, 2019, as follows:

| <u>Year Ending September 30</u> | |
|--|------------------|
| 2020 | 16,260 |
| 2021 | 11,909 |
| 2022 | 8,371 |
| 2023 | 5,382 |
| 2024 | 4,036 |
| Thereafter | <u>376</u> |
| Total amount of minimum lease payments | <u>\$ 46,333</u> |
| Rental Expenditures in 2019 | <u>\$ 15,792</u> |

Capital Leases

The City has entered into various lease agreements as the lessee for financing the acquisition of multiple fire equipment. The lease agreements qualify as capital leases for accounting purposes, the assets acquired through the capital leases are as follows:

| | <u>Governmental Activities</u> |
|--------------------------------|------------------------------------|
| Asset: | |
| Equipment | \$ 943,763 |
| Less: accumulated depreciation | <u>(308,469)</u> |
| | <u>\$ 635,294</u> |

The future minimum lease obligations as of September 30, 2019, were as follows:

| <u>Year Ending September 30</u> | |
|---|-------------------|
| 2020 | 111,376 |
| 2021 | 111,376 |
| 2022 | 111,376 |
| 2023 | 111,376 |
| 2024 | 111,376 |
| 2025 - 2029 | <u>339,715</u> |
| Total amount of minimum lease payments | \$ 896,595 |
| Less: amount representing interest | <u>(115,804)</u> |
| Present value of minimum lease payments | <u>\$ 780,791</u> |

G. Leases of Lessors

Operating leases arise from the leasing of the City's buildings and improvements to various customers. Initial lease terms generally range from 12 months to 60 months.

CITY OF HENDERSON, TEXAS
NOTES TO FINANCIAL STATEMENTS (CONTINUED)
FISCAL YEAR ENDED SEPTEMBER 30, 2019

G. Leases of Lessors – Continued

Investments in operating leases are as follows at September 30, 2019:

| | <u>Cost</u> | <u>Accumulated Depreciation</u> |
|----------------------------|-------------|-------------------------------------|
| Buildings and Improvements | \$ 53,224 | \$ 21,304 |

Future minimum rental payments to be received on non-cancelable operating leases are contractually due as follows as of September 30, 2019:

| Future minimum rental payments: | |
|---------------------------------|-------------------|
| Year Ending September 30 | Amounts |
| 2020 | \$ 46,819 |
| 2021 | 46,819 |
| 2022 | 46,819 |
| 2023 | 47,230 |
| 2024 | 48,463 |
| Thereafter | 134,946 |
| | <u>\$ 371,096</u> |

NOTE 5 — DEFINED BENEFIT PENSION PLAN

A. Plan Description

The City participates as one of 887 plans in the nontraditional, joint contributory, hybrid defined benefit plan administered by the Texas Municipal Retirement System (TMRS). TMRS is an agency created by the State of Texas and administered in accordance with the TMRS Act, Subtitle G, Title 8, Texas Government Code (the TMRS Act) as an agency multiple-employer retirement system for municipal employees in the State of Texas. The TMRS Act places the general administration and management of the System with a six-member Board of Trustees. Although the Governor, with the advice and consent of the Senate, appoints the Board, TMRS is not fiscally dependent on the State of Texas. TMRS's defined benefit pension plan is a tax-qualified plan under Section 401(a) of the Internal Revenue Code. TMRS issues a publicly available comprehensive annual financial report (CAFR) that can be obtained at www.tmr.com.

All eligible employees of the City are required to participate in TMRS.

B. Benefits Provided

TMRS provides retirement, disability, and death benefits. Benefit provisions are adopted by the governing body of the City, within the options available in the state statutes governing TMRS.

At retirement, the benefit is calculated as if the sum of the employee's contributions, with interest, and the city-financed monetary credits with interest were used to purchase an annuity. Members may choose to receive their retirement benefit in one of seven payment options. Members may also choose to receive a portion of their benefit as a Partial Lump Sum Distribution in an amount equal to 12, 24, or 36 monthly payments, which cannot exceed 75% of the member's deposits and interest.

The plan provisions are adopted by the governing body of the City, within the options available in the state statutes governing TMRS. Plan provisions for the City were as follows:

CITY OF HENDERSON, TEXAS
NOTES TO FINANCIAL STATEMENTS (CONTINUED)
FISCAL YEAR ENDED SEPTEMBER 30, 2019

B. Benefits Provided – Continued

| | <u>Plan Year 2018</u> | <u>Plan Year 2017</u> |
|---|---------------------------|---------------------------|
| Employee deposit rate | 7.0% | 7.0% |
| Matching ratio (City to employee) | 2 to 1 | 2 to 1 |
| Years required for vesting | 5 | 5 |
| Service retirement eligibility (expressed as age/years of service) | 60/5,0/25 | 60/5,0/25 |
| Updated Service Credit | 100% Repeating, Transfers | 100% Repeating, Transfers |
| Annuity Increase (to retirees) | 70% of CPI Repeating | 70% of CPI Repeating |

C. Employees Covered by Benefit Terms

At the December 31, 2018 valuation and measurement date, the following employees were covered by the benefit terms:

| | <u>12/31/2018</u> | <u>12/31/2017</u> |
|--|-------------------|-------------------|
| Inactive employees or beneficiaries currently receiving benefits | 70 | 70 |
| Inactive employees entitled to but not yet receiving benefits | 61 | 57 |
| Active employees | <u>122</u> | <u>121</u> |
| | 253 | 248 |

D. Contributions

The contribution rates for employees in TMRS are either 5%, 6%, or 7% of employee gross earnings, and the city matching percentages are either 100%, 150%, or 200%, both as adopted by the governing body of the city. Under the state law governing TMRS, the contribution rate for each city is determined annually by the actuary, using the Entry Age Normal (EAN) actuarial cost method. The actuarially determined rate is the estimated amount necessary to finance the cost of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability.

Employees for the City of Henderson were required to contribute 7% of their annual gross earnings during the fiscal year. The contribution rates for the City were 16.32% for the months of January through August of 2018, and 17.58% for the remaining months of 2018. The contribution rates for the 2019 calendar year was 16.56%. The City's contributions to TMRS for the year ended September 30, 2019, were \$1,065,616 and were equal to the required contributions.

E. Net Pension Liability

The City's Net Pension Liability (NPL) was measured as of December 31, 2018, and the Total Pension Liability (TPL) used to calculate the Net Pension Liability was determined by an actuarial valuation as of that date.

F. Actuarial Assumptions

The Total Pension Liability in the December 31, 2018 actuarial valuation was determined using the following actuarial assumptions:

| | |
|---------------------------|--|
| Inflation | 2.50% per year |
| Overall Payroll Growth | 3.50% to 10.50% per year |
| Investment Rate of Return | 6.75%, net of pension plan investment expense, including inflation |

CITY OF HENDERSON, TEXAS
NOTES TO FINANCIAL STATEMENTS (CONTINUED)
FISCAL YEAR ENDED SEPTEMBER 30, 2019

F. Actuarial Assumptions – Continued

Salary increases were based on a service-related table. Mortality rate for active members, retirees, and beneficiaries were based on the gender-distinct RP2000 Combined Healthy Mortality Tables with Blue Collar Adjustment, with male rates multiplied by 109% and female rates multiplied by 103%. The rates are projected on a fully generational basis by scale BB to account for future mortality improvements. For disabled annuitants, the gender-distinct RP2000 Combined Healthy Mortality Tables with Blue Collar Adjustment are used with male rates multiplied by 109% and female rates multiplied by 103% with a 3-year set-forward for both males and females. In addition, a 3% minimum mortality rate is applied to reflect the impairment for younger members who become disabled. The rates are projected on a fully generational basis by scale BB to account for future mortality improvements subject to the 3% floor.

The actuarial assumptions were developed primarily from the actuarial investigation of the experience of TMRS over the four year period from December 31, 2010 to December 31, 2014. They were adopted in 2015 and first used in the December 31, 2015 actuarial valuation. The post-retirement mortality assumption for healthy annuitants and Annuity Purchase Rate (APRs) are based on the Mortality Experience Investigation Study covering 2009 through 2011 and dated December 31, 2013. In conjunction with these changes first used in the December 31, 2013 valuation, the System adopted the Entry Age Normal actuarial cost method and a one-time change to the amortization policy. Plan assets are managed on a total return basis with an emphasis on both capital appreciation as well as the production of income, in order to satisfy the short-term and long-term funding needs of TMRS.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. In determining their best estimate of a recommended investment return assumption under the various alternative asset allocation portfolios, GRS focused on the area between (1) arithmetic mean (aggressive) without an adjustment for time (conservative) and (2) the geometric mean (conservative) with an adjustment for time (aggressive). The target allocation and best estimates of real rates of return for each major asset class in fiscal year 2019 are summarized in the following table:

| Asset Class | Target Allocation | Long-Term Expected Real Rate of Return (Arithmetic) |
|-----------------------|----------------------|--|
| Domestic Equity | 17.50% | 4.30% |
| International Equity | 17.50% | 6.10% |
| Core Fixed Income | 10.00% | 1.00% |
| Non-Core Fixed Income | 20.00% | 3.39% |
| Real Return | 10.00% | 3.78% |
| Real Estate | 10.00% | 4.44% |
| Absolute Return | 10.00% | 3.56% |
| Private Equity | 5.00% | 7.75% |
| Total | 100.00% | |

G. Discount Rate

The discount rate used to measure the Total Pension Liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that employee and employer contributions will be made at the rates specified in statute. Based on that assumption, the pension plan's Fiduciary Net Position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the Total Pension Liability.

CITY OF HENDERSON, TEXAS
NOTES TO FINANCIAL STATEMENTS (CONTINUED)
FISCAL YEAR ENDED SEPTEMBER 30, 2019

H. Changes in Net Pension Liability

| | Total Pension Liability (a) | Increase (Decrease) Plan Fiduciary Net Position (b) | Net Pension Liability (a) - (b) |
|--|-----------------------------------|--|---------------------------------------|
| Balance at 12/31/2017 | \$ 32,454,898 | \$ 27,572,108 | \$ 4,882,790 |
| Changes for the year: | | | |
| Service Cost | 1,011,452 | - | 1,011,452 |
| Interest | 2,217,636 | - | 2,217,636 |
| Change in benefit terms | 577,038 | - | 577,038 |
| Difference between expected/actual experience | (563,934) | - | (563,934) |
| Changes in assumptions | - | - | - |
| Contributions - employer | - | 1,031,851 | (1,031,851) |
| Contributions - employee | - | 435,188 | (435,188) |
| Net investment income | - | (825,940) | 825,940 |
| Benefits payments, including refunds of employee contributions | (1,367,586) | (1,367,586) | - |
| Administrative expenses | - | (15,962) | 15,962 |
| Other charges | - | (834) | 834 |
| Net changes | 1,874,606 | (743,283) | 2,617,889 |
| Balance at 12/31/2018 | <u>\$ 34,329,504</u> | <u>\$ 26,828,825</u> | <u>\$ 7,500,679</u> |

I. Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following presents the net pension liability of the City, calculated using the discount rate of 6.75%, as well as what the City's net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (5.75%) or 1-percentage-point higher (7.75%) than the current rate:

| | 1% Decrease in Discount Rate (5.75%) | Discount Rate (6.75%) | 1% Increase in Discount Rate (7.75%) |
|------------------------------|--|--------------------------|--|
| City's net pension liability | \$ 12,995,584 | \$ 7,500,679 | \$ 3,086,385 |

J. Pension Plan Fiduciary Net Position

Detailed information about the pension plan's Fiduciary Net Position is available in a separately-issued TMRS financial report. That report may be obtained at www.tmrs.com.

K. Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended September 30, 2019, the city recognized pension expense in the amount of \$1,867,018.

CITY OF HENDERSON, TEXAS
NOTES TO FINANCIAL STATEMENTS (CONTINUED)
FISCAL YEAR ENDED SEPTEMBER 30, 2019

K. Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions – Continued

At September 30, 2019, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

| | Deferred Outflows of Resources | Deferred Inflows of Resources |
|--|--------------------------------------|----------------------------------|
| Differences between expected and actual economic experience | \$ 117,064 | \$ 1,000,787 |
| Changes in actuarial assumptions | 11,460 | - |
| Differences between projected and actual investment earnings | 2,461,066 | 1,036,455 |
| Contributions subsequent to the measurement date | 753,498 | - |
| Total | <u>\$ 3,343,088</u> | <u>\$ 2,037,242</u> |

The City had \$753,498 reported as deferred outflows of resources related to pensions resulting from contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability for the year ending September 30, 2020. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

| | Year Ended December 31 |
|------------|------------------------|
| 2019 | \$ 287,376 |
| 2020 | (31,750) |
| 2021 | (88,978) |
| 2022 | 399,989 |
| 2023 | (14,289) |
| Thereafter | - |
| | <u>\$ 552,348</u> |

NOTE 6 — POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB)

1. Health Plan

A. Plan Description

In addition to the pension benefits previously described, the City makes available health care benefits to eligible employees, and their spouses and children, who retire from the City. The plan is a single-employer defined benefit healthcare plan that is self-funded by the City.

The plan does not issue a stand-alone report.

B. Benefits Provided

In addition to providing pension benefits, the City allows eligible retirees and dependents the option to continue participation in the same health plans available to active employees until they become eligible for Medicare coverage.

CITY OF HENDERSON, TEXAS
NOTES TO FINANCIAL STATEMENTS (CONTINUED)
FISCAL YEAR ENDED SEPTEMBER 30, 2019

B. Benefits Provided – Continued

To be eligible for retiree health benefits, employees must meet the following criteria:

- An employee must be eligible to retire under the standards of retirements as established by TMRS to qualify for benefits.
- An employee and their dependents covered under the City's health plan at the effective date of the employee's retirement and not eligible for Medicare.
- An employee must have completed 15 years of consecutive service prior to retirement with the City.

Dental and vision benefits may be continued with the retiree paying 100% of the full active employee cost.

C. Employees Covered by Benefit Terms

At the September 30, 2019 measurement date (September 30, 2018 valuation), the following employees were covered by the benefit terms:

| | <u>9/30/2019</u> |
|---|------------------|
| Inactive employees currently receiving benefits | 6 |
| Active employees | <u>130</u> |
| | 136 |

D. Contributions

The City contributions consists of monthly premium contributions. Effective October 1, 2013, the City provides a monthly subsidy to retirees with 15 or more years of service with the City at retirement. The monthly subsidy ranges from \$150 with 15-19 years of City service at retirement to \$350 years with 35 or more years of City service.

Medical benefits are available with four coverage tiers depending on dependent status. The dental and vision benefits, and dependent coverage do not have a subsidy by the City, so are not included by the actuaries in the valuation.

| | <u>Employee</u> | <u>Emp/Child(ren)</u> | <u>Emp/Spouse</u> | <u>Emp/Family</u> |
|----------------|-----------------|-----------------------|-------------------|-------------------|
| <u>Medical</u> | | | | |
| Total Premium | \$ 547.91 | \$ 1,064.23 | \$ 1,271.09 | \$ 1,787.40 |
| City Pays | 547.91 | 294.30 | 412.21 | 706.51 |

The City's contributions for the year ended September 30, 2019, were \$32,825 (includes \$22,200 in subsidy contributions made by the employer).

E. Total OPEB Liability

The City's total OPEB liability was measured as of September 30, 2019 and was determined by an actuarial valuation as of September 30, 2018 rolled forward to September 30, 2019.

F. Actuarial Assumptions

The total OPEB liability in the September 30, 2018 actuarial valuation was determined using the following actuarial assumptions:

CITY OF HENDERSON, TEXAS
NOTES TO FINANCIAL STATEMENTS (CONTINUED)
FISCAL YEAR ENDED SEPTEMBER 30, 2019

F. Actuarial Assumptions – Continued

| | |
|-----------------------------|--|
| Inflation | 3.00% |
| Overall payroll growth | 3.50% |
| Discount rate | 4.06% (1.06% real rate of return plus 3.00% inflation) |
| Healthcare cost trend rates | Level 5.00% |

The actuarial cost method being used is known as the Entry Age Normal Method assuming Service Cost is determined as a level percent of pay that would fully fund the benefit promise by the time of retirement. Service cost is determined for each employee as the Actuarial Present Value of Benefits allocated to the valuation year. The benefit attributed to the valuation year is that incremental portion of the total projected benefit earned during the year in accordance with the plan's benefit formula. This allocation is based on each participant's service between date of hire and date of expected termination. Termination and retirement rates were developed from assumptions used in the 2017 actuarial valuation report for the Texas Municipal Retirement System ("TMRS").

Salary increases were based on a service-related table. Mortality rate for active members, retirees, and beneficiaries were based on the RPH-2014 Total Table with Projection MP-2018. The trend assumption is used to project the growth of the expected claims over the lifetime of the healthcare recipients.

The discount rate used to determine the plan liabilities for retiree healthcare benefits is based on the earnings rate of the plan assets if the projected assets are sufficient to cover the projected benefit payments. If the projected assets are not sufficient then a municipal bond index rate must be used for discounting benefits not covered by the projected assets. Since there are no plan assets held in trust, the Bond Buyer GO Bond 20 Index is used for determining the discount rate of 4.06%.

G. Changes in the Total OPEB Liability

| | <u>Total OPEB Liability</u> |
|--|---------------------------------|
| Balances as of September 30, 2018 | \$ 402,679 |
| Changes for the year: | |
| Service cost | 11,859 |
| Interest | 15,682 |
| Changes in benefit terms | - |
| Differences between expected and actual experience | - |
| Changes in assumptions | - |
| Benefit payments | (32,825) |
| Employer contributions | - |
| Net investment income | - |
| Administrative expenses | - |
| Other | |
| Net Changes | <u>(5,284)</u> |
| Balances as of September 30, 2019 | <u>\$ 397,395</u> |

H. Sensitivity of the Total OPEB Liability to Changes in the Discount and Healthcare Trend Rates

The following presents the total OPEB liability of the City, calculated using the discount rate of 4.06%, would be if it were calculated using a discount rate that is 1-percentage-point lower (3.06%) or 1-percentage-point higher (5.06%) than the current rate:

CITY OF HENDERSON, TEXAS
NOTES TO FINANCIAL STATEMENTS (CONTINUED)
FISCAL YEAR ENDED SEPTEMBER 30, 2019

H. Sensitivity of the Total OPEB Liability to Changes in the Discount and Healthcare Trend Rates – Continued

| | <u>1% Decrease in Discount Rate (3.06%)</u> | <u>Discount Rate (4.06%)</u> | <u>1% Increase in Discount Rate (5.06%)</u> |
|----------------------|---|------------------------------|---|
| Total OPEB Liability | \$ 352,498 | \$ 397,395 | \$ 451,667 |

The following presents the total OPEB liability of the City, calculated using the assumed healthcare trend rate of 5.00%, would be if it were calculated using a trend rate that is 1-percentage-point lower (4.00%) or 1-percentage-point higher (6.00%) than the current rate:

| | <u>1% Decrease in Trend Rate (4.00%)</u> | <u>Current Trend Rate (5.00%)</u> | <u>1% Increase in Trend Rate (6.00%)</u> |
|----------------------|--|---------------------------------------|--|
| Total OPEB Liability | \$ 441,338 | \$ 397,395 | \$ 359,000 |

I. OPEB Expense and Deferred Outflow of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended September 30, 2019, the City recognized OPEB expense of \$27,540.

| <u>Components of OPEB Expense</u> | |
|---|------------------|
| Service cost | \$ 11,858 |
| Interest on total OPEB liability | 15,682 |
| Differences between expected and actual experience | - |
| Changes in assumptions | - |
| Projected earnings on OPEB plan investments | - |
| Differences between projected and actual earnings on plan investments | - |
| OPEB plan administrative expenses | - |
| Total OPEB expense | <u>\$ 27,540</u> |

J. Deferred Outflows of Resources and Deferred Inflows of Resources to Be Recognized in OPEB Expense in Future Years

At the September 30, 2019, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

| | <u>Deferred Outflows of Resources</u> | <u>Deferred Inflows of Resources</u> |
|---|---|--|
| Differences between expected and actual economic experience | \$ - | \$ - |
| Changes in actuarial assumptions | - | - |
| Difference between projected and actual investment earnings | - | - |
| Total | <u>\$ -</u> | <u>\$ -</u> |

Due to no amounts being reported as deferred outflows or inflows of resources, no amounts will be amortized as OPEB expense in future years.

CITY OF HENDERSON, TEXAS
NOTES TO FINANCIAL STATEMENTS (CONTINUED)
FISCAL YEAR ENDED SEPTEMBER 30, 2019

2. Supplemental Death Benefits Plan

A. Plan Description

The City also participates in the single-employer defined benefit group-term life insurance plan. Texas Municipal Retirement System (TMRS) administers this defined benefit group-term life insurance plan known as the Supplemental Death Benefits Fund (SDBF). Like the Defined Benefit Pension Plan, the OPEB plan is under the general administration and management of the System with a six-member Board of Trustees. Although the Governor, with the advice and consent of the Senate, appoint the Board, TMRS is not fiscally dependent on the State of Texas.

This is a voluntary program in which participating member cities may elect, by ordinance, to provide group-term life insurance coverage for their active members, including or not including retirees. The City may terminate coverage under and discontinue participation in the SDBF by adopting an ordinance before November 1 of any year to be effective the following January 1.

TMRS issues a publicly available comprehensive annual financial report (CAFR) that can be obtained at www.tmr.com.

B. Benefits Provided

Payments from this fund are similar to group-term life insurance benefits and are paid to the designated beneficiaries upon the receipt of an approved application for payment. The death benefit for active employees provides a lump-sum payment approximately equal to the employee's annual salary (calculated based on the employee's actual earnings, for the 12-month period preceding the month of death). The death benefit for retirees is considered an "other postemployment benefit" (OPEB) and is a fixed amount of \$7,500.

C. Employees Covered by Benefit Terms

At the December 31, 2018 valuation and measurement date, the following employees were covered by the benefit terms:

| | <u>12/31/2018</u> |
|---|-------------------|
| Inactive employees currently receiving benefits | 50 |
| Inactive employees entitled to but not yet receiving benefits | 16 |
| Active employees | <u>122</u> |
| | 188 |

D. Contributions

The member cities contributes to the SDBF at a contractually required rate as determined by an annual actuarial valuation. The rate is based on the mortality and service experience of all employees covered by the SDBF and the demographics specific to the workforce of the City. The rate is equal to the cost of providing one-year term life insurance. The funding policy for the SDBF program is to assure that adequate resources are available to meet all death benefit payments for the upcoming year. The intent is not to prefund retiree life insurance during the employee's entire careers.

As the SDBF covers both active and retiree participants, with no segregation of assets, the SDBF is considered to be an unfunded OPEB plan (i.e. no assets are accumulated).

For calendar year 2018, the total SDB contributions rate for the City was 0.16%, while the retiree portion of the SDB contribution was 0.06%. The City's contributions for the year ended September 30, 2019, were \$3,832 for the retiree portion, and \$10,218 for the total SDB rate. Due to the SDBF being considered an unfunded OPEB plan, benefit payments are treated as being equal to the employer's yearly contributions for retirees.

CITY OF HENDERSON, TEXAS
NOTES TO FINANCIAL STATEMENTS (CONTINUED)
FISCAL YEAR ENDED SEPTEMBER 30, 2019

E. Total OPEB Liability

The City's total OPEB liability was measured as of December 31, 2018 and was determined by an actuarial valuation as of that date.

F. Actuarial Assumptions

The total OPEB liability in the December 31, 2018 actuarial valuation was determined using the following actuarial assumptions:

| | |
|--|--|
| Inflation | 2.50% |
| Overall payroll growth | 3.50% to 10.5% including inflation |
| Discount rate * | 3.71% |
| Retiree's share of benefit-related costs | \$0 |
| Administrative expenses | All administrative expenses are paid through the Pension Trust and accounted for under reporting requirements under GASB Statement No. 68. |
| Mortality rates - service retirees | RP2000 Combined Mortality Table with Blue Collar Adjustment with male rates multiplied by 109% and female rates multiplied by 103% and projected on a fully generational basis with scale BB. |
| Mortality rates - disabled retirees | RP2000 Combined Mortality Table with Blue Collar Adjustment with male rates multiplied by 109% and female rates multiplied by 103% with a three year set-forward for both males and females. The rates are projected on a fully generational basis with scale BB to account for future mortality improvements subject to the 3% floor. |

* The discount rate was based on the Fidelity Index's "20-Year Municipal GO AA Index" rate as of December 31, 2018.

The actuarial cost method being used is known as the Entry Age Normal Method. This method develops the annual cost of the Plan in two parts: that attributable to benefits accruing in the current year, known as the normal cost, and that due to service earned prior to the current year, known as the amortization of the unfunded actuarial accrued liability. The normal cost and the actuarial accrued liability are calculated individually for each member. The normal cost rate for an employee is the contribution rate which, if applied to a member's compensation through their period of anticipated covered service with the municipality, would be sufficient to meet all benefits payable on their behalf. The normal cost is calculated using an entry age based on benefit service with the City. If a member has additional time-only vesting service through service with other TMRS cities or other public agencies, they retain this for determination of benefit eligibility and decrement rates. The salary-weighted average of these rates is the total normal cost rate. The unfunded actuarial accrued liability reflects the difference between the portion of projected benefits attributable to service credited prior to the valuation date and assets already accumulated.

These actuarial assumptions were developed primarily from the actuarial investigation of the experience of TMRS over the four year period from December 31, 2010 to December 31, 2014. The post-retirement mortality assumption for health annuitants and Annuity Purchase Rate (APRs) are based on the Mortality Experience Investigation Study covering 2009 through 2001 and dated December 31, 2013.

CITY OF HENDERSON, TEXAS
NOTES TO FINANCIAL STATEMENTS (CONTINUED)
FISCAL YEAR ENDED SEPTEMBER 30, 2019

G. Changes in the Total OPEB Liability

| | <u>Total OPEB Liability</u> |
|---|---------------------------------|
| Balance at 12/31/2017 | \$ 329,750 |
| Changes for the year: | |
| Service cost | 10,555 |
| Interest | 11,028 |
| Change of benefit terms | - |
| Difference between expected and actual experience | 68,894 |
| Changes of assumptions or other inputs | (22,376) |
| Benefit payments | <u>(3,725)</u> |
| Net changes | 64,376 |
| Balance at 12/31/2018 | <u>\$ 394,126</u> |

H. Sensitivity of the Total OPEB Liability to Changes in the Discount Rate

The following presents the total OPEB liability of the City, calculated using the discount rate of 3.37%, would be if it were calculated using a discount rate that is 1-percentage-point lower (2.71%) or 1-percentage-point higher (4.71%) than the current rate:

| | <u>1% Decrease in Discount Rate (2.71%)</u> | <u>Discount Rate (3.71%)</u> | <u>1% Increase in Discount Rate (4.71%)</u> |
|----------------------|---|----------------------------------|---|
| Total OPEB Liability | \$ 454,471 | \$ 394,126 | \$ 347,233 |

I. OPEB Expense and Deferred Outflow of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended September 30, 2019, the City recognized OPEB expense of \$31,947.

At the September 30, 2019, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

| | <u>Deferred Outflows of Resources</u> | <u>Deferred Inflows of Resources</u> |
|---|---|--|
| Differences between expected and actual economic experience | \$ 58,822 | \$ - |
| Changes in actuarial assumptions | 17,243 | 19,105 |
| Contributions made subsequent to the measurement date | <u>2,757</u> | <u>-</u> |
| Total | <u>\$ 78,822</u> | <u>\$ 19,105</u> |

The City had \$2,757 reported as deferred outflows of resources related to OPEB resulting from contributions subsequent to the measurement date will be recognized as a reduction of the total OPEB liability for the year ending September 30, 2020. Other amounts reported as deferred outflows of resources related to OPEB will be recognized in OPEB expense as follows:

CITY OF HENDERSON, TEXAS
NOTES TO FINANCIAL STATEMENTS (CONTINUED)
FISCAL YEAR ENDED SEPTEMBER 30, 2019

I. OPEB Expense and Deferred Outflow of Resources and Deferred Inflows of Resources Related to OPEB – Continued

| Year Ended December 31 | | |
|------------------------|----|---------------|
| 2019 | \$ | 10,364 |
| 2020 | | 10,364 |
| 2021 | | 10,364 |
| 2022 | | 10,364 |
| 2023 | | 9,792 |
| Thereafter | | 5,712 |
| | \$ | <u>56,960</u> |

NOTE 7 — DEFICIT NET POSITION OR FUND BALANCE

At September 30, 2018, the City's Internal Service Fund has a deficit net position in the amount of \$25,307.

NOTE 8 — CONTINGENCIES AND COMMITMENTS

On November 16, 2006, the City entered into an agreement with Angelina and Nacogdoches Counties Water Control and Improvement District No. 1 ("District") to acquire the option to purchase from the District up to four (4) million gallons of water per day. In consideration for the option granted by the District, the City shall pay \$150,000 annually for each year of the option. The option is for a term commencing as of the date executed and terminating on the earlier of (1) the date the parties enter into a water supply agreement, or (2) September 30, 2026, unless extended pursuant to a written agreement executed by the parties. The annual payment is reported by the City's Water and Sewer Fund as an operating expense.

On April 12, 2011, the City entered into an additional agreement with Angelina and Nacogdoches Water Control and Improvement District No. 1 ("District") to acquire the option to purchase from the District an additional three million four hundred thousand gallons of water per day. In consideration for the option granted by the District, the City shall pay \$127,500 annually for each year of the option. The option is for a term commencing as of the date executed and terminating on the earlier of (1) the date the parties enter into a water supply agreement, or (2) September 30, 2021, unless extended pursuant to a written agreement executed by the parties. The annual payment is reported by the City's Water and Sewer Fund as an operating expense.

On February 11, 1994, the City contracted with the Sabine River Authority ("Authority") to build and maintain a water collection facility. The Authority owns and operates all necessary equipment and devices of the water collection facility. The raw water collected from this facility is then sold and transported to the City. The City pay their proportionate part of the Annual Requirement to the Authority in monthly installments. In one year, the debt component will not be included in monthly installments. The water rights applicable to the City are not considered material as of September 30, 2019.

In May of 2019, the City signed a Memorandum of Understanding with the City of Kilgore, Texas ("Kilgore") for the rehabilitation of the pump station of the Authority. This agreement last for the duration of construction plus one year, as established by a Certificate of Final Completion. As part of this agreement, Henderson must fund 50% of the improvements, including engineering, construction, and any other contingencies associated with the improvements.

Effective September 9, 2003, the City signed a contract with Waste Connections for the collection and disposal of garbage within city limits. The service will be paid for in accordance with the rates set forth in the contract. As part of the contract, Waste Connections pays the City a monthly Street Rental Charge for the privilege of the use and occupancy of public streets and alleys of the City. Said Street Rental Charge shall be equal to 10% of the gross monthly revenues for refuse collection, hauling, and disposal collected under this contract. The most recent amendment of the contract was effective January 1, 2016. The term of the contract is for five years, ending December 31, 2020.

CITY OF HENDERSON, TEXAS
NOTES TO FINANCIAL STATEMENTS (CONTINUED)
FISCAL YEAR ENDED SEPTEMBER 30, 2019

NOTE 9 — HENDERSON ECONOMIC DEVELOPMENT CORPORATION

Henderson Economic Development Corporation is a nonprofit corporation created and organized under the constitution and laws of the State of Texas, particularly the Development Corporation Act of 1979, Article 5190.6 (the "Act"), Vernon's Annotated Texas Civil Statutes, as amended for the promotion and/or development of new and/or expanding employment rolls within the City of Henderson, and/or Rusk County, Texas, and/or adjacent areas that will provide economic benefits to the City, and/or creation of jobs within Rusk County and, in some instances, adjoining counties that will stimulate the need for housing, retail sales, entertainment, etc. with the City. HEDCO is governed by Section 4A of the Act and is a constituted authority and instrumentality of the City of Henderson, Texas (the "City").

HEDCO was created in January 1992 with revenue generated from a ½ of 1% sales tax passed by vote of the citizens of the City of Henderson with the proceeds dedicated to economic development.

HEDCO is governed by a board of five directors. All directors are appointed by the City Council of the City for a term of three (3) years, except the director representing banking institutions, who is appointed for a term of one (1) year. The City Council must also approve HEDCO's budget. HEDCO is exempt from federal income tax as an organization described in Section 501(c)(6) of the Internal Revenue Code.

A. Budgetary Information

HEDCO's budget is adopted on a basis consistent with generally accepted accounting principles (GAAP) as promulgated by the Governmental Accounting Standards Board (GASB), except that HEDCO budgets a portion of its fund balance as "contingency funds" available for appropriation, and loans made to other entities are reported as expenditures.

The original budget is adopted by the Board of Directors prior to the beginning of the fiscal year. The legal level of control is the total approved budget for the General fund. All amendments to the budget must be approved by the Board. In addition, HEDCO's budget and any amendments must be approved by the City of Henderson. During the year ended September 30, 2019, HEDCO revised its budget, as needed. Appropriations lapse at the end of the year.

B. Deposits and Investments

HEDCO's funds are required to be deposited and invested under the terms of a depository contract. The depository bank deposits for safekeeping and trust with HEDCO's agent bank approved pledged securities in an amount sufficient to protect HEDCO funds on a day-to-day basis during the period of the contract. The pledge of approved securities is waived only to the extent of the depository bank's dollar amount of Federal Deposit Insurance Corporation ("FDIC") insurance.

1. Deposits

At September 30, 2019, the carrying amount of HEDCO's deposits (cash, certificates of deposit, and interest-bearing money-market accounts) was \$7,467,925 and the bank balance was \$7,514,646. HEDCO's cash deposits at September 30, 2019 and during the period ended September 30, 2019 were entirely covered by FDIC insurance or by pledged collateral held by HEDCO's agent bank in HEDCO's name.

2. Investments

HEDCO is required by Government Code Chapter 2256, The Public Funds Investment Act, to adopt, implement, and publicize an investment policy. That policy must address the following areas: (1) safety of principal and liquidity, (2) portfolio diversification, (3) allowable investments, (4) acceptable risk levels, (5) expected rates of return, (6) maximum allowable stated maturity of portfolio investments, (7) maximum average dollar-weighted maturity allowed based on the stated maturity date for the portfolio, (8) investment staff quality and capabilities, and (9) bid solicitation preferences for certificates of deposit.

CITY OF HENDERSON, TEXAS
NOTES TO FINANCIAL STATEMENTS (CONTINUED)
FISCAL YEAR ENDED SEPTEMBER 30, 2019

B. Deposits and Investments

The Public Funds Investment Act ("Act") requires an annual audit of investment practices. Audit procedures in this area conducted as a part of the audit of the basic financial statements disclosed that in the areas of investment practices, management reports, and establishment of appropriate policies, HEDCO adhered to the requirements of the Act. Additionally, investment practices of HEDCO were in accordance with local policies.

The Act determines the types of investments which are allowable for HEDCO. These include, with certain restrictions, (1) obligations of the U.S. Treasury, U.S. agencies, and the State of Texas, (2) certificates of deposit, (3) certain municipal securities, (4) securities lending program, (5) repurchase agreements, (6) bankers acceptances, (7) mutual funds, (8) investment pools, (9) guaranteed investment contracts, and (10) commercial paper.

During the year ended September 30, 2019, HEDCO had no investments. All HEDCO's deposits were in a demand deposit accounts and a money market account.

3. Analysis of Specific Deposit and Investment Risks

GASB Statement No. 40 requires a determination as to whether HEDCO was exposed to the following specific investment risks at year end and if so, the reporting of certain related disclosures:

a. Credit Risk

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The ratings of securities by nationally recognized rating agencies are designed to give an indication of credit risk. At year end, HEDCO was not exposed to credit risk.

b. Custodial Credit Risk

Deposits are exposed to custodial credit risk if they are not covered by depository insurance and the deposits are uncollateralized, collateralized with securities held by the pledging financial institution, or collateralized with securities held by the pledging financial institution's trust department or agent but not in HEDCO's name.

Investment securities are exposed to custodial credit risk if the securities are uninsured, are not registered in the name of the government, and are held by either the counterparty or the counterparty's trust department or agent but not in HEDCO's name.

At year end, HEDCO was not exposed to custodial credit risk.

c. Concentration of Credit Risk

This risk is the risk of loss attributed to the magnitude of a government's investment in a single issuer. At year end, HEDCO was not exposed to concentration of credit risk.

d. Interest Rate Risk

This is the risk that changes in interest rates will adversely affect the fair value of an investment. At year end, HEDCO was not exposed to interest rate risk.

e. Foreign Currency Risk

This is the risk that exchange rates will adversely affect the fair value of an investment. At year end, HEDCO was not exposed to foreign currency risk.

CITY OF HENDERSON, TEXAS
NOTES TO FINANCIAL STATEMENTS (CONTINUED)
FISCAL YEAR ENDED SEPTEMBER 30, 2019

C. Receivables

Receivables at September 30, 2019 are as follows:

| | |
|--------------------------------------|----------------------------|
| Sales Taxes (from City of Henderson) | \$ 237,034 |
| Notes Receivable | <u>773,333</u> |
| Total | <u><u>\$ 1,010,367</u></u> |

Notes Receivable:

On November 13, 2009, HEDCO loaned the Rusk County Rural Rail District ("Rail District") the sum of \$1,200,000 to assist the Rail District in securing the Henderson-Overtown Railroad. The loan is interest free and was originally scheduled to be repaid to HEDCO over a fifteen (15) year period, beginning on the first day after the thirty-seventh (37th) month after the execution of the agreement, which was December 1, 2012. The monthly payment was originally \$6,667; however, the Rail District requested that their monthly payments be reduced to \$3,333 for 12 months. The Rail District resumed their regular monthly payments on October 1, 2015.

D. Capital Assets

Capital asset activity for the year ended September 30, 2019, was as follows:

| | <u>Beginning Balance</u> | <u>Increases</u> | <u>Decreases</u> | <u>Ending Balance</u> |
|---|------------------------------|------------------|-------------------|---------------------------|
| Governmental Activities: | | | | |
| Capital assets, not being depreciated: | | | | |
| Land and investment property | \$ 1,708,441 | \$ - | \$ 280,000 | \$ 1,428,441 |
| Discretely Presented Component Unit Capital Assets, net | <u>\$ 1,708,441</u> | <u>\$ -</u> | <u>\$ 280,000</u> | <u>\$ 1,428,441</u> |

E. Risk Management

HEDCO is exposed to various risks of loss related to torts, injury to persons on HEDCO property, errors and omissions and injuries to employees. HEDCO carries commercial insurance for injuries to employees. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three years.

HEDCO is covered by the City of Henderson through its coverage with the Texas Municipal League (TML) Intergovernmental Risk Pool, a public entity risk pool, participating in general liability and errors and omissions liability.

F. Contingencies and Commitments

HEDCO has entered into incentive agreements with various entities to encourage economic growth in the City of Henderson and the surrounding area. Generally, the agreements provide money and facilities to new and existing entities in the area for economic development and creating and maintaining jobs. In all of the agreements, the entities must maintain a certain level of employment in order to receive the incentives.

G. Retirement Plan

HEDCO has adopted a defined contribution pension plan administered by the Kansas City Life Insurance Company. Employees are eligible to participate at age 21 with one (1) year of eligible service. Benefits fully vest upon reaching one (1) year of service. HEDCO contributes 7% of each participant's eligible compensation. The payroll for employees covered by the plan and HEDCO's total payroll for the year ended September 30, 2019 was \$45,669. Employer contributions to the plan for the year ended September 30, 2019 were \$3,224.

CITY OF HENDERSON, TEXAS
NOTES TO FINANCIAL STATEMENTS (CONTINUED)
FISCAL YEAR ENDED SEPTEMBER 30, 2019

NOTE 10 — RISK MANAGEMENT

The City of Henderson, Texas is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters for which the City carries commercial insurance. There have been no significant reductions in insurance coverages during the year ended September 30, 2019. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three years.

Also, the City of Henderson, Texas is a member of the Texas Municipal League (TML) Intergovernmental Risk Pool, a public entity risk pool, participating in workers' compensation, general liability, law enforcement liability, errors and omissions liability, automobile liability, automobile physical damage and real and personal property coverages.

During the year ended September 30, 2019, employees of the City were covered by a health insurance plan (the Plan). The City contributes 100% of the cost for employee coverage and 50% of the cost for dependent coverage to the Plan and, employees electing dependent coverage authorize payroll withholding to pay the balance of contributions for their dependents.

NOTE 11 — SUBSEQUENT EVENTS

During the current year, the City entered into a grant agreement with the Texas Department of Agriculture to receive \$275,000 in Community Development Block Grant ("CDBG") funds. These funds will go towards the City's current street improvement project. The grant also calls for \$104,600 in matching funds from the City. Subsequent to year end, the City signed a modification agreement to the contract on December 31, 2019. Subsequent events were evaluated through March 6, 2020 the date on which the financial statements were available to be issued.

REQUIRED SUPPLEMENTARY INFORMATION

CITY OF HENDERSON, TEXAS
REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS
FISCAL YEAR ENDED SEPTEMBER 30, 2019

| | Measurement Year 2018 | Measurement Year 2017 | Measurement Year 2016 | Measurement Year 2015 | Measurement Year 2014 |
|--|-----------------------------|-----------------------------|-----------------------------|-----------------------------|-----------------------------|
| Total Pension Liability | | | | | |
| Service Cost | \$ 1,011,452 | \$ 934,893 | \$ 897,939 | \$ 870,520 | \$ 747,767 |
| Interest (on the Total Pension Liability) | 2,217,636 | 2,123,017 | 1,995,617 | 1,956,707 | 1,860,288 |
| Changes in benefit terms | 577,038 | - | - | - | - |
| Difference between expected and actual results | (563,934) | (886,715) | 291,787 | (24,907) | (29,800) |
| Change of assumptions | - | - | - | 76,020 | - |
| Benefit payments, including refunds of employee contributions | (1,367,586) | (1,401,900) | (1,230,942) | (1,329,666) | (1,194,775) |
| Net Change in Total Pension Liability | 1,874,606 | 769,295 | 1,954,401 | 1,548,674 | 1,383,480 |
| Total Pension Liability - Beginning | 32,454,898 | 31,685,603 | 29,731,202 | 28,182,528 | 26,799,048 |
| Total Pension Liability - Ending (a) | <u>\$ 34,329,504</u> | <u>\$ 32,454,898</u> | <u>\$ 31,685,603</u> | <u>\$ 29,731,202</u> | <u>\$ 28,182,528</u> |
| Plan Fiduciary Net Position | | | | | |
| Contributions - Employer | \$ 1,031,851 | \$ 943,858 | \$ 883,082 | \$ 881,591 | \$ 834,375 |
| Contributions - Employee | 435,188 | 418,430 | 402,971 | 407,874 | 374,069 |
| Net Investment Income | (825,940) | 3,363,955 | 1,534,069 | 33,532 | 1,229,656 |
| Benefit payments, including refunds of employee contributions | (1,367,586) | (1,401,900) | (1,230,942) | (1,329,666) | (1,194,775) |
| Administrative Expense | (15,962) | (17,430) | (17,322) | (20,423) | (12,837) |
| Other | (834) | (883) | (933) | (1,009) | (1,055) |
| Net Change in Plan Fiduciary Net Position | (743,283) | 3,306,030 | 1,570,925 | (28,101) | 1,229,433 |
| Plan Fiduciary Net Position - Beginning | 27,572,108 | 24,266,078 | 22,695,153 | 22,723,254 | 21,493,821 |
| Plan Fiduciary Net Position - Ending (b) | <u>\$ 26,828,825</u> | <u>\$ 27,572,108</u> | <u>\$ 24,266,078</u> | <u>\$ 22,695,153</u> | <u>\$ 22,723,254</u> |
| Net Pension Liability - Ending (a)-(b) | 7,500,679 | 4,882,790 | 7,419,525 | 7,036,049 | 5,459,274 |
| Plan Fiduciary Net Position as a Percentage of Total Pension Liability | 78.15% | 84.96% | 76.58% | 76.33% | 80.63% |
| Covered Payroll | \$ 6,209,037 | \$ 5,977,575 | \$ 5,748,651 | \$ 5,826,773 | \$ 5,341,732 |
| Net Pension Liability as a Percentage of Covered Payroll | 120.80% | 81.69% | 129.07% | 120.75% | 102.20% |

Note: Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

SCHEDULE 2

**CITY OF HENDERSON, TEXAS
REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULE OF CONTRIBUTIONS
FISCAL YEAR ENDED SEPTEMBER 30, 2019**

| | <u>2019</u> | <u>2018</u> | <u>2017</u> | <u>2016</u> | <u>2015</u> |
|---|--------------------|------------------|------------------|------------------|------------------|
| Actuarially Determined Contribution | \$ 1,065,616 | \$ 984,706 | \$ 933,672 | \$ 876,745 | \$ 851,005 |
| Contributions in relation to the actuarially determined contributions | <u>(1,065,616)</u> | <u>(984,658)</u> | <u>(933,672)</u> | <u>(876,745)</u> | <u>(851,005)</u> |
| Contribution deficiency (excess) | \$ - | \$ 48 | \$ - | \$ - | \$ - |
| Covered payroll | \$ 6,386,222 | \$ 6,095,122 | \$ 5,960,397 | \$ 5,670,442 | \$ 5,518,780 |
| Contributions as a percentage of covered payroll | 16.69% | 16.15% | 15.66% | 15.46% | 15.42% |

NOTES TO SCHEDULE OF CONTRIBUTIONS

Valuation Date: Actuarially determined contribution rates are calculated as of December 31 and become effective in January 13 months later.

Methods and Assumptions Used to Determine Contribution Rates:

| | |
|-------------------------------|---|
| Actuarial Cost Method | Entry Age Normal |
| Amortization Method | Level Percentage of Payroll, Closed |
| Remaining Amortization Period | 27 years |
| Asset Valuation Method | 10 Year smoothed market; 15% soft corridor |
| Inflation | 2.50% |
| Salary Increases | 3.50% to 10.50% including inflation |
| Investment Rate of Return | 6.75% |
| Retirement Age | Experience-based table of rates that are specific to the City's plan of benefits. Last updated for the 2015 valuation pursuant to an experience study of the period 2010 - 2014. |
| Mortality | RP2000 Combined Mortality Table with Blue Collar Adjustment with male rates multiplied by 109% and female rates multiplied by 103% and projected on a fully generational basis with scale BB. |
| Other Information: | Adopted 20 year, any age retirement eligibility. |

Note: Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

CITY OF HENDERSON, TEXAS
REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULE OF CHANGES IN TOTAL OPEB LIABILITY AND RELATED RATIOS
SUPPLEMENTAL DEATH BENEFITS PLAN
FISCAL YEAR ENDED SEPTEMBER 30, 2019

| | Measurement Year 2018 | Measurement Year 2017 |
|---|-----------------------------|-----------------------------|
| Total OPEB Liability | | |
| Service Cost | \$ 10,555 | \$ 8,369 |
| Interest | 11,028 | 11,036 |
| Changes in benefit terms | - | - |
| Difference between expected and actual experience | 68,894 | - |
| Change of assumptions and other inputs | (22,376) | 24,369 |
| Benefit payments | (3,725) | (3,587) |
| Net Change in Total OPEB Liability | 64,376 | 40,187 |
| Total OPEB Liability - Beginning | 329,750 | 289,563 |
| Total OPEB Liability - Ending (a) | <u>\$ 394,126</u> | <u>\$ 329,750</u> |
| Covered Payroll | \$ 6,209,037 | \$ 5,977,575 |
| Total OPEB Liability as a Percentage of Covered Payroll | 6.35% | 5.52% |

NOTES TO SCHEDULE

Valuation Date: Actuarially determined contribution rates are calculated as of December 31 and become effective in January 13 months later.

Methods and Assumptions Used to Determine Rates:

| | |
|--|---|
| Actuarial Cost Method | Entry Age Normal |
| Supplemental Death Benefit | Contribution rate is equal to the expected benefit payments during the upcoming year divided by the annualized pay of current active members and is calculated separately for actives and retirees. |
| Retiree's share of benefit-related costs | \$0.00 |
| Inflation | 2.50% |
| Salary Increases | 3.50% to 10.50% including inflation |
| Discount Rate | 3.71% |
| Administrative Expenses | All administrative expenses are paid through the Pension Trust and accounted for under reporting requirements under GASB Statement No. 68. |
| Mortality Rates - Service Retirees | RP2000 Combined Mortality Table with Blue Collar Adjustment with male rates multiplied by 109% and female rates multiplied by 103% and projected on a fully generational basis with scale BB. |
| Mortality Rates - Disabled Retirees | RP2000 Combined Mortality Table with Blue Collar Adjustment with male rates multiplied by 109% and female rates multiplied by 103% with a 3 year set-forward for both male and females. The rates are projected on a fully generational basis with scale BB to account for future mortality improvements subject to the 3% floor. |
| Other Information: | The Supplemental Death Benefits Fund is considered to be an unfunded OPEB plan (i.e. no assets are accumulated). |

Note: Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

CITY OF HENDERSON, TEXAS
REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULE OF CHANGES IN TOTAL OPEB LIABILITY AND RELATED RATIOS
HEALTH PLAN
FISCAL YEAR ENDED SEPTEMBER 30, 2019

| | <u>2019</u> | <u>2018</u> |
|---|--------------------------|--------------------------|
| Total OPEB Liability | | |
| Service Cost | \$ 11,859 | \$ 11,395 |
| Interest | 15,682 | 16,317 |
| Changes in benefit terms | - | - |
| Difference between expected and actual experience | - | - |
| Change of assumptions and other inputs | - | - |
| Benefit payments | <u>(32,825)</u> | <u>(31,070)</u> |
| Net Change in Total OPEB Liability | (5,284) | (3,358) |
| Total OPEB Liability - Beginning | <u>402,679</u> | <u>406,037</u> |
| Total OPEB Liability - Ending (a) | <u><u>\$ 397,395</u></u> | <u><u>\$ 402,679</u></u> |
| Covered Payroll | \$ 5,137,898 | \$ 5,175,802 |
| Total OPEB Liability as a Percentage of Covered Payroll | 7.73% | 7.78% |

NOTES TO SCHEDULE

Valuation Date: September 30, 2018; Roll forward using a measurement date of September 30, 2019

Methods and Assumptions Used to Determine Rates:

| | |
|------------------------------|---|
| Actuarial Cost Method | Individual Entry Age Normal - Level Percentage of Projected Salary |
| Inflation | 3.00% |
| Salary Increases | 3.50% |
| Discount Rate | 4.06% (1.06% real rate of return plus 3.00% inflation) |
| Health Care Cost Trend | Level 5.00% |
| Eligibility | 25 years of service without regard to age |
| Postretirement Contributions | The retiree pays the full active employee contribution rate. Effective October 1, 2013 the City provides a monthly subsidy to retirees with 15 or more years of service with the City at retirement. The monthly subsidy ranges from \$150 with 15-19 years of City service at retirement to \$350 years with 35 or more years of City service. |
| Mortality | RPH-2014 Total Table with Projection MP-2018 |
| Turnover | Rates varying based on gender, age and select and ultimate at 9 years. Rates based on the TMRS actuarial assumptions from the 2017 retirement plan valuation report. |
| Disability | None assumed. |
| Retiree Contributions | Retiree pays 100% of the active employee contribution rates. Retirees with 15 or more years of active service with the City may receive a monthly subsidy based on years of service with the City. |
| Coverage | 100% of all retirees who currently have healthcare coverage will continue with the same coverage. 25% of all actives who currently have healthcare coverage will continue coverage at eligible retirement. |
| Other Benefits | Dental and vision benefits may be continued with the retiree paying 100% of the full active employee cost. |

Other Information: There are no plan asset held in trust.
There were no benefit changes during the year.

Note: Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

ADDITIONAL SUPPLEMENTARY INFORMATION

**CITY OF HENDERSON, TEXAS
COMBINING BALANCE SHEET
NONMAJOR GOVERNMENTAL FUNDS
SEPTEMBER 30, 2019**

| | SPECIAL REVENUE FUNDS | DEBT SERVICE FUND | CAPITAL PROJECTS FUNDS | TOTAL NONMAJOR GOVERNMENTAL FUNDS |
|--------------------------------------|-----------------------------|-------------------------|------------------------------|--|
| ASSETS | | | | |
| Cash and cash equivalents | \$ 309,535 | \$ 40,537 | \$ 647,126 | \$ 997,198 |
| Investments | 106,286 | 3,386 | 513,373 | 623,045 |
| Receivables: | | | | |
| Taxes: | | | | |
| Franchise | - | - | 64,977 | 64,977 |
| Hotel/Motel | 18,271 | - | - | 18,271 |
| Accounts | - | - | 125,699 | 125,699 |
| Special assessments | - | - | 28,006 | 28,006 |
| Due from Other Funds | - | - | 81,922 | 81,922 |
| Total Assets | <u>\$ 434,092</u> | <u>\$ 43,923</u> | <u>\$ 1,461,103</u> | <u>\$ 1,939,118</u> |
| LIABILITIES AND FUND BALANCES | | | | |
| Liabilities: | | | | |
| Accounts payable | \$ 15,257 | \$ - | \$ 238,673 | \$ 253,930 |
| Unearned revenue | 48,826 | - | 28,795 | 77,621 |
| Due to other funds | 13,041 | - | - | 13,041 |
| Total Liabilities | <u>77,124</u> | <u>-</u> | <u>267,468</u> | <u>344,592</u> |
| Fund Balances: | | | | |
| Restricted | 272,738 | 43,923 | 81 | 316,742 |
| Committed | 84,230 | - | 1,193,554 | 1,277,784 |
| Total Fund Balances | <u>356,968</u> | <u>43,923</u> | <u>1,193,635</u> | <u>1,594,526</u> |
| Total Liabilities and Fund Balances | <u>\$ 434,092</u> | <u>\$ 43,923</u> | <u>\$ 1,461,103</u> | <u>\$ 1,939,118</u> |

CITY OF HENDERSON, TEXAS
COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
NONMAJOR GOVERNMENTAL FUNDS
FISCAL YEAR ENDED SEPTEMBER 30, 2019

| | SPECIAL REVENUE FUNDS | DEBT SERVICE FUND | CAPITAL PROJECTS FUNDS | TOTAL NONMAJOR GOVERNMENTAL FUNDS |
|---|-----------------------------|-------------------------|------------------------------|--|
| REVENUES | | | | |
| Taxes: | | | | |
| Property | \$ - | 677,630 | \$ - | \$ 677,630 |
| Franchise | - | - | 202,313 | 202,313 |
| Hotel/Motel | 232,720 | - | - | 232,720 |
| Charges for services | 99,805 | - | 449,776 | 549,581 |
| Intergovernmental revenues | - | - | 7,500 | 7,500 |
| Interest | 4,843 | 5,222 | 29,027 | 39,092 |
| Miscellaneous | 45,116 | - | 7,773 | 52,889 |
| Total Revenues | 382,484 | 682,852 | 696,389 | 1,761,725 |
| EXPENDITURES | | | | |
| General government | - | - | - | - |
| Public safety | 1,034 | - | - | 1,034 |
| Sanitation | - | - | 16,356 | 16,356 |
| Public services: | | | | |
| Tourism | 182,898 | - | - | 182,898 |
| Civic Center | 162,495 | - | - | 162,495 |
| Main Street | 27,742 | - | - | 27,742 |
| Streets | - | - | 132,772 | 132,772 |
| Parks | - | - | 9,713 | 9,713 |
| Cemeteries | 13,780 | - | - | 13,780 |
| Animal Shelter | 37,430 | - | - | 37,430 |
| Community Development | - | - | 11,264 | 11,264 |
| Capital outlay | - | - | 1,644,943 | 1,644,943 |
| Debt service: | | | | |
| Principal | - | 651,630 | - | 651,630 |
| Interest and fees | - | 62,353 | - | 62,353 |
| Total Expenditures | 425,379 | 713,983 | 1,815,048 | 2,954,410 |
| Excess (deficiency) of revenues over (under) expenditures | (42,895) | (31,131) | (1,118,659) | (1,192,685) |
| OTHER FINANCING SOURCES (USES): | | | | |
| Transfers in | 17,000 | - | 397,044 | 414,044 |
| Total Other Financing Sources (Uses) | 17,000 | - | 397,044 | 414,044 |
| Net change in fund balances | (25,895) | (31,131) | (721,615) | (778,641) |
| Fund Balance - October 1, 2018 | 382,863 | 75,054 | 1,915,250 | 2,373,167 |
| Fund Balance - September 30, 2019 | \$ 356,968 | \$ 43,923 | \$ 1,193,635 | \$ 1,594,526 |

**CITY OF HENDERSON, TEXAS
COMBINING BALANCE SHEET
NONMAJOR SPECIAL REVENUE FUNDS
SEPTEMBER 30, 2019**

| | DRUG SEIZURE | TASK FORCE | TOURISM | MAIN STREET | CEMETERY | ANIMAL SHELTER | TOTAL NONMAJOR SPECIAL REVENUE FUNDS |
|--|------------------|------------------|-------------------|------------------|------------------|-------------------|---|
| ASSETS | | | | | | | |
| Cash and cash equivalents | \$ 46,111 | \$ 13,138 | \$ 165,020 | \$ 29,998 | \$ 37,646 | \$ 17,622 | \$ 309,535 |
| Investments | 491 | - | 100,736 | - | 4,639 | 420 | 106,286 |
| Receivables: | | | | | | | |
| Hotel/Motel Taxes | - | - | 18,271 | - | - | - | 18,271 |
| Accounts | - | - | - | - | - | - | - |
| Due from other funds | - | - | - | - | - | - | - |
| Total Assets | \$ 46,602 | \$ 13,138 | \$ 284,027 | \$ 29,998 | \$ 42,285 | \$ 18,042 | \$ 434,092 |
| LIABILITIES | | | | | | | |
| Accounts payable | - | - | 9,162 | 5,184 | 241 | 670 | 15,257 |
| Due to other funds | - | - | 13,041 | - | - | - | 13,041 |
| Unearned revenue | 9,071 | 8,445 | 31,310 | - | - | - | 48,826 |
| Total Liabilities | 9,071 | 8,445 | 53,513 | 5,184 | 241 | 670 | 77,124 |
| FUND BALANCES | | | | | | | |
| Restricted | 37,531 | 4,693 | 230,514 | - | - | - | 272,738 |
| Committed | - | - | - | 24,814 | 42,044 | 17,372 | 84,230 |
| Total Fund Balances | 37,531 | 4,693 | 230,514 | 24,814 | 42,044 | 17,372 | 356,968 |
| Total Liabilities and Fund Balances | \$ 46,602 | \$ 13,138 | \$ 284,027 | \$ 29,998 | \$ 42,285 | \$ 18,042 | \$ 434,092 |

CITY OF HENDERSON, TEXAS
COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES
NONMAJOR SPECIAL REVENUE FUNDS
FOR THE YEAR ENDED SEPTEMBER 30, 2019

| | DRUG SEIZURE | TASK FORCE | TOURISM | MAIN STREET | CEMETERY | ANIMAL SHELTER | TOTAL NONMAJOR SPECIAL REVENUE FUNDS |
|--|-----------------|---------------|----------------|----------------|---------------|-------------------|---|
| REVENUES | | | | | | | |
| Hotel/Motel occupancy tax | \$ - | \$ - | \$ 232,720 | \$ - | \$ - | \$ - | \$ 232,720 |
| Charges for services | - | - | 99,805 | - | - | - | 99,805 |
| Interest | 510 | - | 2,843 | 440 | 613 | 437 | 4,843 |
| Miscellaneous | 51 | - | 62 | 14,687 | 16,700 | 13,616 | 45,116 |
| Total Revenues | 561 | - | 335,430 | 15,127 | 17,313 | 14,053 | 382,484 |
| EXPENDITURES | | | | | | | |
| Public Safety | 1,034 | - | - | - | - | - | 1,034 |
| Public Services: | | | | | | | |
| Tourism | - | - | 182,898 | - | - | - | 182,898 |
| Civic Center | - | - | 162,495 | - | - | - | 162,495 |
| Main Street | - | - | - | 27,742 | - | - | 27,742 |
| Cemeteries | - | - | - | - | 13,780 | - | 13,780 |
| Animal Shelter | - | - | - | - | - | 37,430 | 37,430 |
| Total Expenditures | 1,034 | - | 345,393 | 27,742 | 13,780 | 37,430 | 425,379 |
| Excess (deficiency) of revenues over (under) expenditures | (473) | - | (9,963) | (12,615) | 3,533 | (23,377) | (42,895) |
| OTHER FINANCING SOURCES/(USES): | | | | | | | |
| Transfers in | - | - | - | 17,000 | - | - | 17,000 |
| Total Other Financing Sources (Uses) | - | - | - | 17,000 | - | - | 17,000 |
| Net change in fund balances | (473) | - | (9,963) | 4,385 | 3,533 | (23,377) | (25,895) |
| Fund Balance - October 1, 2018 | 38,004 | 4,693 | 240,477 | 20,429 | 38,511 | 40,749 | 382,863 |
| Fund Balance - September 30, 2019 | \$ 37,531 | \$ 4,693 | \$ 230,514 | \$ 24,814 | \$ 42,044 | \$ 17,372 | \$ 356,968 |

SCHEDULE 9

**CITY OF HENDERSON, TEXAS
COMBINING BALANCE SHEET
NONMAJOR CAPITAL PROJECT FUNDS
SEPTEMBER 30, 2019**

| | GENERAL CONSTRUCTION | STREET AND DRAINAGE | 2012 SERIES CERTIFICATE OF OBLIGATIONS | CIVIC CENTER | TOTAL NONMAJOR CAPITAL PROJECT FUNDS |
|--|-------------------------|------------------------|--|-----------------|---|
| ASSETS | | | | | |
| Cash and cash equivalents | \$ 235,705 | \$ 411,340 | \$ - | \$ 81 | \$ 647,126 |
| Investments | 512,593 | 780 | - | - | 513,373 |
| Receivables: | | | | | |
| Franchise taxes | - | 64,977 | - | - | 64,977 |
| Accounts | 125,699 | - | - | - | 125,699 |
| Special assessments | - | 28,006 | - | - | 28,006 |
| Due from Other Funds | - | - | 81,922 | - | 81,922 |
| Total Assets | \$ 873,997 | \$ 505,103 | \$ 81,922 | \$ 81 | \$ 1,461,103 |
| LIABILITIES | | | | | |
| Accounts payable | 230,632 | 8,041 | - | - | 238,673 |
| Due to other funds | - | - | - | - | - |
| Unearned revenue | - | 28,795 | - | - | 28,795 |
| Total Liabilities | 230,632 | 36,836 | - | - | 267,468 |
| FUND BALANCES | | | | | |
| Restricted | - | - | - | 81 | 81 |
| Committed | 643,365 | 468,267 | 81,922 | - | 1,193,554 |
| Unassigned | - | - | - | - | - |
| Total Fund Balances | 643,365 | 468,267 | 81,922 | 81 | 1,193,635 |
| Total Liabilities and Fund Balances | \$ 873,997 | \$ 505,103 | \$ 81,922 | \$ 81 | \$ 1,461,103 |

CITY OF HENDERSON, TEXAS
COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES
NONMAJOR CAPITAL PROJECT FUNDS
FOR THE YEAR ENDED SEPTEMBER 30, 2019

| | GENERAL CONSTRUCTION | STREET AND DRAINAGE | 2012 SERIES CERTIFICATE OF OBLIGATIONS | CIVIC CENTER | TOTAL NONMAJOR CAPITAL PROJECT FUNDS |
|--|-------------------------|------------------------|--|-----------------|---|
| REVENUES | | | | | |
| Franchise taxes | \$ - | \$ 202,313 | \$ - | \$ - | \$ 202,313 |
| Charges for services | 371,224 | 78,552 | - | - | 449,776 |
| Intergovernmental revenues | - | 7,500 | - | - | 7,500 |
| Interest | 25,430 | 3,595 | - | 2 | 29,027 |
| Miscellaneous | 7,773 | - | - | - | 7,773 |
| Total Revenues | 404,427 | 291,960 | - | 2 | 696,389 |
| EXPENDITURES | | | | | |
| General government | - | - | - | - | - |
| Sanitation | 16,356 | - | - | - | 16,356 |
| Public Services: | | | | | |
| Civic Center | - | - | - | - | - |
| Streets | - | 132,772 | - | - | 132,772 |
| Parks | 9,713 | - | - | - | 9,713 |
| Community Development | 11,264 | - | - | - | 11,264 |
| Capital Outlay | 1,477,473 | 167,470 | - | - | 1,644,943 |
| Total Expenditures | 1,514,806 | 300,242 | - | - | 1,815,048 |
| Excess (deficiency) of revenues over (under) expenditures | (1,110,379) | (8,282) | - | 2 | (1,118,659) |
| OTHER FINANCING SOURCES (USES): | | | | | |
| Transfers in | 105,853 | 291,191 | - | - | 397,044 |
| Total Other Financing Sources (Uses) | 105,853 | 291,191 | - | - | 397,044 |
| Net change in fund balances | (1,004,526) | 282,909 | - | 2 | (721,615) |
| Fund Balance - October 1, 2018 | 1,647,891 | 185,358 | 81,922 | 79 | 1,915,250 |
| Fund Balance - September 30, 2019 | \$ 643,365 | \$ 468,267 | \$ 81,922 | \$ 81 | \$ 1,193,635 |

CITY OF HENDERSON, TEXAS
DETAILED SCHEDULE OF REVENUES - BUDGET AND ACTUAL -
(NON-GAAP BUDGET BASIS)
WATER AND SEWER FUND
FISCAL YEAR ENDED SEPTEMBER 30, 2019

| | ORIGINAL BUDGET | FINAL BUDGET | ACTUAL | | TOTAL | VARIANCE WITH FINAL BUDGET POSITIVE (NEGATIVE) |
|---|---------------------|---------------------|---------------------|---------------------|---------------------|---|
| | | | WATER | SEWER | | |
| REVENUES | | | | | | |
| Water charges | \$ 3,275,000 | \$ 3,275,000 | \$ 2,931,092 | \$ - | \$ 2,931,092 | \$ (343,908) |
| Sewer charges | 2,255,000 | 2,255,000 | - | 1,815,233 | 1,815,233 | (439,767) |
| Water connections | 2,000 | 2,000 | 2,880 | - | 2,880 | 880 |
| Sewer connections | 2,000 | 2,000 | - | 1,100 | 1,100 | (900) |
| Water service charges | 2,000 | 2,000 | 215 | - | 215 | (1,785) |
| Water Reconnect charges | 8,000 | 8,000 | 27,850 | - | 27,850 | 19,850 |
| Penalty | 90,000 | 90,000 | 82,451 | - | 82,451 | (7,549) |
| Miscellaneous income | 209,000 | 496,421 | 310,024 | - | 310,024 | (186,397) |
| Sale of city property | 3,000 | 3,000 | 10,270 | - | 10,270 | 7,270 |
| Other operating revenues | 23,000 | 23,000 | 17,608 | - | 17,608 | (5,392) |
| Interest income | 31,200 | 31,200 | 31,731 | - | 31,731 | 531 |
| TOTAL REVENUES - BUDGET BASIS | \$ 5,900,200 | \$ 6,187,621 | \$ 3,414,121 | \$ 1,816,333 | 5,230,454 | \$ (957,167) |
| Financial Statement Adjustments: | | | | | | |
| Adjustment to revenue and accounts receivable | | | | | 28,590 | |
| Interest income on bond funds recorded in W&S Construction Fund | | | | | 121,062 | |
| TOTAL REVENUES - GAAP BASIS | | | | | \$ 5,380,106 | |

CITY OF HENDERSON, TEXAS
DETAILED SCHEDULE OF EXPENDITURES - BUDGET AND ACTUAL -
(NON-GAAP BUDGET BASIS)
WATER AND SEWER FUND
FISCAL YEAR ENDED SEPTEMBER 30, 2019

| | ORIGINAL BUDGET | AMENDED BUDGET | ACTUAL | VARIANCE WITH FINAL BUDGET POSITIVE (NEGATIVE) |
|---|---------------------|----------------------|---------------------|---|
| <u>WATER & SEWER DEPARTMENT</u> | | | | |
| Water & Sewer Operations: | | | | |
| Personnel services - Water | \$ 1,205,705 | \$ 1,205,705 | \$ 1,215,591 | \$ (9,886) |
| Personnel services - Sewer | 256,848 | 256,848 | 258,155 | (1,307) |
| Personnel services - Admin | 180,904 | 180,904 | 162,295 | 18,609 |
| Supplies and materials | 477,700 | 477,700 | 398,946 | 78,754 |
| Contractual | 1,016,500 | 1,016,500 | 913,751 | 102,749 |
| Maintenance | 447,300 | 447,300 | 465,636 | (18,336) |
| Capital outlay | 861,200 | 861,200 | 591,223 | 269,977 |
| Other administrative costs | 423,755 | 423,755 | 407,742 | 16,013 |
| Services | 87,000 | 87,000 | 87,752 | (752) |
| Total Water & Sewer Operations | <u>4,956,912</u> | <u>4,956,912</u> | <u>4,501,091</u> | <u>455,821</u> |
| Water & Sewer Construction | 80,000 | 4,963,972 | 255,004 | 4,708,968 |
| Other Expenses: | | | | |
| Operating transfers out | 331,644 | 331,644 | 331,644 | - |
| Bond principal | 568,370 | 568,370 | 568,370 | - |
| Bond interest and charges | 328,790 | 328,790 | 355,381 | (26,591) |
| Total Other Expenses | <u>1,228,804</u> | <u>1,228,804</u> | <u>1,255,395</u> | <u>(26,591)</u> |
| Total Water & Sewer Department | <u>6,265,716</u> | <u>11,149,688</u> | <u>6,011,490</u> | <u>5,138,198</u> |
| TOTAL EXPENSES-BUDGET BASIS | <u>\$ 6,265,716</u> | <u>\$ 11,149,688</u> | <u>6,011,490</u> | <u>\$ 5,138,198</u> |
| Financial Statement Adjustments: | | | | |
| Capital outlay capitalized | | | (945,436) | |
| Transfers out recorded in Water & Construction Fund | | | 327,876 | |
| Reclassify principal paid on bonds | | | (568,370) | |
| Depreciation expense | | | 945,504 | |
| Amortization of bond premiums/refundings | | | 8,408 | |
| Decrease in accrued interest | | | (32,678) | |
| Decrease in accrued wages | | | (54,630) | |
| OPEB expense adjustment under GASB 75 | | | 4,735 | |
| Pension expense adjustment under GASB 68 | | | <u>166,204</u> | |
| TOTAL EXPENSES-GAAP BASIS | | | <u>\$ 5,863,103</u> | |

OTHER REPORTS

**REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON
COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL
STATEMENTS PERFORMED IN ACCORDANCE
WITH *GOVERNMENT AUDITING STANDARDS***

Independent Auditors' Report

The Governing Body
City of Henderson, Texas

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of City of Henderson, Texas as of and for the year ended September 30, 2019, and the related notes to the financial statements, which collectively comprise City of Henderson, Texas' basic financial statements, and have issued our report thereon dated March 6, 2020. Our report includes a reference to other auditors who audited the financial statements of the Henderson Economic Development Corporation, as described in our report on the City of Henderson's financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors.

Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered City of Henderson, Texas' internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of City of Henderson, Texas' internal control. Accordingly, we do not express an opinion on the effectiveness of City of Henderson, Texas' internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

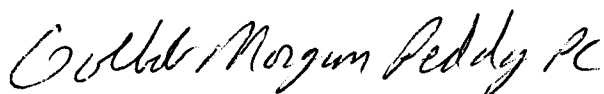
Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or significant deficiencies. Given these limitations, during our audit, we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether City of Henderson, Texas' financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



Certified Public Accountants

Tyler, Texas
March 6, 2020